

**STATE OF UTAH DEPARTMENT OF ENVIRONMENTAL QUALITY
DIVISION OF WATER QUALITY**

**Authorization to Discharge Municipal Storm Water Under the
Utah Pollutant Discharge Elimination System (UPDES)**

UPDES PERMIT NUMBER UTS000002

This Permit is issued in compliance with the provisions of the Utah Water Quality Act, Utah Code Title 19, Chapter 5, (the "Act") and the Federal Water Pollution Control Act (33 U.S.C. §§ 1251 et. seq., as amended to date), and the rules and regulations made pursuant to those statutes.

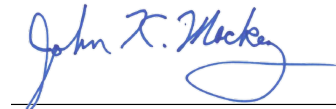
SALT LAKE CITY

is hereby authorized to discharge, in accordance with monitoring requirements and other provisions as set forth in this Permit, from all portions of the Salt Lake City municipal separate storm sewer system (owned and operated by Salt Lake City), to Waters of the State.

This Modified Permit shall become effective on March 11, 2025

This Permit and the authorization to discharge shall expire at midnight, June 21st, 2026, except as described in Part 6.3 of this Permit.

Signed this eleventh day of March, 2025.



John K Mackey, P.E., Director

**UPDES PERMIT FOR DISCHARGES FROM
SALT LAKE CITY'S MUNICIPAL SEPARATE STORM SEWER SYSTEM (MS4)**

TABLE OF CONTENTS

1.0 Coverage Under this Permit.....	4
1.1. Authority to Discharge	4
1.2. Permit Area and Eligibility	4
1.3. Local Agency Authority	5
1.4. Limitations on Coverage	5
1.5. Documents the Permittee Shall Develop to Append the Permit.....	6
2.0 Application Requirements	7
2.1. Contents of the Application.....	7
3.0 Special Conditions	8
3.1. Discharges to Water Quality Impaired Waters.....	8
3.2. Jordan River Watershed Wide <i>Escherichia coli</i> (<i>E. coli</i>) TMDL	8
3.3. Nitrogen and Phosphorus Reduction	10
4.0 Storm Water Management Program.....	11
4.1. Requirements	11
4.2. Minimum Control Measures.....	12
4.3. Industrial and High Risk Runoff.....	31
4.4. Sharing Responsibility.....	34
4.5. Reviewing and Updating Storm Water Management Programs	35
5.0 Narrative Standard, Monitoring, Recordkeeping and Reporting	36
5.1. Narrative Standard.....	36
5.2. General Monitoring and Sampling Requirements	36
5.3. Record keeping.....	39
5.4. Reporting.....	40
5.5. Legal Authority	40
6.0 Standard Permit Conditions	41
6.1. Duty to Comply	41
6.2. Penalties for Violations of Permit Conditions	41
6.3. Duty to Reapply	41
6.4. Need to Halt or Reduce Activity not a Defense.....	41
6.5. Duty to Mitigate	41
6.6. Duty to Provide Information.....	41
6.7. Other Information	42
6.8. Signatory Requirements.....	42
6.9. Availability of Reports.....	43
6.10. Penalties for Falsification of Reports	43
6.11. Penalties for Tampering.....	43
6.12. Oil and Hazardous Substance Liability	43
6.13. Property Rights.....	43
6.14. Severability.....	43
6.15. Requiring a Different Permit	43
6.16. State/Federal Laws	44
6.17. Proper Operation and Maintenance.....	44

6.18.	Monitoring and Records	44
6.19.	Monitoring Procedures.....	45
6.20.	Inspection and Entry	45
6.21.	Permit Actions.....	45
6.22.	Storm Water-Reopener Provision	45
7.0	Definitions.....	46

1.0 Coverage Under this Permit

1.1. Authority to Discharge

This Permit authorizes the discharge, to waters of the state of Utah, of storm water from Salt Lake City defined in Part 1.2. of this Permit. This authorization is subject to all of the terms and conditions of this Permit. This Permit does not authorize discharges prohibited under Part 1.4. of this Permit.

1.2. Permit Area and Eligibility

1.2.1. This Permit covers areas within Salt Lake City excluding:

1.2.1.1. The area and storm water system within the legal right of way for I-15, I-80, I-215, and all other streets and roadways maintained by UDOT;

1.2.1.2. The area and storm water system within the municipal storm sewer system boundary of the University of Utah and the George E. Wahlen Veterans Administration Medical Center; and

1.2.1.3. The following portions of the storm water system which are owned and operated by Salt Lake County:

- Lee Drain; Lee Pump Station to Lee Creek
- Goggin Drain; Surplus Canal to Great Salt Lake
- City Drain; West Branch from CWA 2 Drain to Sewage Canal
- CWA 2 Drain from CWA 1 Drain to West Branch City Drain
- CWA 3 Drain from Brighton Canal Extension to CWA 2 Drain
- CWA 1 Drain from Roper Yard to CWA 2 Drain
- 4th Avenue Drain; Virginia Street to City Creek
- 8th South Drain; East High Basin to Jordan River Surplus Canal

1.2.2. The following are types of authorized discharges:

1.2.2.1. *Storm water discharges.* This Permit authorizes storm water discharges to Waters of the State from the MS4 identified in 1.2.1., except as excluded in Part 1.4.

1.2.2.2. *Non-storm water discharges.* The following non-storm water discharges do not need to be addressed unless the Permittee or the *Director* identifies these discharges as significant sources of pollutants to Waters of the State or as causing or contributing to a violation of water quality standards:

- Water line flushing;
- Landscape irrigation;
- Diverted stream flows;
- Rising ground waters;
- Uncontaminated ground water infiltration;
- Uncontaminated pumped ground water;
- Discharges from potable water sources;
- Foundation drains;

- Air conditioning condensate;
- Irrigation water;
- Springs;
- Water from crawl space pumps;
- Footing drains;
- Lawn watering runoff;
- Individual residential car washing;
- Flows from riparian habitats and wetlands;
- Dechlorinated swimming pool discharges;
- Residual street wash water;
- Dechlorinated water reservoir discharges; and
- Discharges or flows from emergency firefighting activity.

1.3. Local Agency Authority

This Permit does not pre-empt or supersede the authority of local agencies to prohibit, restrict, or control discharges to storm drain systems or other water courses within their jurisdiction.

1.4. Limitations on Coverage

This Permit does not authorize:

- 1.4.1. Discharges that are mixed with sources of non-storm water unless such non-storm water discharges are in compliance with a separate UPDES Permit or are determined not to be a substantial contributor of pollutants to Waters of the State.
- 1.4.2. Storm water discharges associated with industrial activity as defined in *Utah Administrative Code (UAC) R317-8-11.3(6)(c)*.
- 1.4.3. Storm water discharges associated with construction activity as defined in *UAC R317-8-11.3(6)(e)*.
- 1.4.4. Storm water discharges currently covered under another Permit.
- 1.4.5. Discharges that would cause or contribute to in-stream exceedances of water quality standards as contained in *UAC R317-2*.
- 1.4.6. Discharges of any pollutant into any Waters of the State for which a Total Maximum Daily Load (TMDL) has been approved by EPA unless the discharge is consistent with the TMDL. The discharge must be consistent with the TMDL at the time an Application is submitted. If conditions change after coverage is issued, the coverage

may remain active provided the conditions and requirements of Part 3.1. of this Permit are complied with.

1.5. Documents the Permittee Shall Develop to Append the Permit

The following documents shall be developed and signed (in accordance with Part 6.8. *Signatory Requirements*) by the Permittee and will append the Permit:

- 1.5.1. Appendix I: *Responsible Entity Identification and Accountability*: The Permittee shall include any necessary agreements, contracts, or memorandum of understanding (MOUs) between the Permittee and/or other municipal (or non-municipal) entities that affect the implementation and operation of SWMP.
- 1.5.2. Appendix II: *Storm Water Management Program (SWMP)*
 - 1.5.2.1. The purposes, objectives, and the required contents of Appendix II are listed in Part 4.0 of this Permit.
- 1.5.3. Appendix III: *Storm Water Wet and Dry Weather Monitoring Plans*:
 - 1.5.3.1. The purposes, objectives, and the required contents for Appendix III are listed in Part 5.2 of this Permit.
 - 1.5.3.2. Modifications to this document shall be approved with a signature by the *Director*.
- 1.5.4. Modification and Maintenance of Appendixes:
 - 1.5.4.1. The Permittee shall keep all appendix documents up to date and be able to demonstrate that an effort was made to achieve the purpose and objectives of the appendix documents;
 - 1.5.4.2. All modifications to the appendix documents shall provide evidence that they were submitted to the *Director* (e.g. DWQ Electronic Portal Confirmation, DWQ e-mail verification)), and if required, it shall provide evidence that it was approved by the *Director* (e.g. a document or letter signed by the *Director* indicating that the modification was approved);
 - 1.5.4.3. Each Appendix shall maintain a record of the original document, each modification, the date the modification was made, and if applicable, the date the *Director* approved the modification;
 - 1.5.4.4. The *Director* may at any time make a written determination that all of or part of an appendix document or appendix documents are insufficient and do not comply with the Permit. If such a determination is made, the Permittee shall make modifications to the insufficient part(s) within 30 days or by an alternative timeframe approved by the *Director*.

2.0 Application Requirements

The Permittee shall submit an Application and individual SWMP document at least **180 days** before the expiration of this Permit according to Permit Part 6.3 Duty to Reapply.

2.1. Contents of the Application

The Application requires, at a minimum, the following information:

- 2.2.1. Name, address, and telephone number of the principal executive officer, ranking elected official or other duly authorized employee in charge of municipal resources used for implementation of the SWMP;
- 2.2.2. Name(s)/ identification of waters of the state as defined by UAC R317-1-1 that receive discharges from the Permittee's MS4;
- 2.2.3. Name of the person responsible for overseeing implementation and coordination of the SWMP;
- 2.2.4. Summary description of the overall water quality concerns, priorities, and measurable goals specific to the Permittee that were considered in the development of the SWMP;
- 2.2.5. The SWMP document shall consist of, at a minimum, a description of the program elements that will be implemented (or already exist) for each of the SWMP minimum control measures. The plan shall be detailed enough for the *Director* to determine the Permittee's general strategy for complying with the required items in each of the six minimum control measures in the SWMP document (see Part 4.2 of this Permit);
- 2.2.6. Information on the chosen Best Management Practices (BMPs) and the measurable goals for each of the storm water minimum control measures in Part 4.2 of this Permit and, as appropriate, the timeframe by which the Permittee will achieve required actions, including interim milestones;
- 2.2.7. If the Permittee is relying on another entity(ies) to satisfy one or more of its Permit obligations, the Permittee shall include with the Application, a summary of the Permit obligations that will be carried out by the other entity(ies). During the term of the Permit, the Permittee may terminate or amend shared responsibility arrangements by notifying the *Director*, provided this does not alter implementation deadlines.
- 2.2.8. The Permittee must submit a comprehensive wet weather monitoring report including historical data, identified trends, and conclusions, as an attachment of their renewal application.
- 2.2.9. Certification and signature requirements in accordance with Part 6.8

3.0 Special Conditions

3.1. Discharges to Water Quality Impaired Waters

3.1.1. Applicability:

3.1.1.1. The Permittee must determine whether storm water discharge from any part of the MS4 contributes to a 303(d) listed (i.e., impaired) waterbody. A 303(d) list of impaired waterbodies is available at <https://wq.deq.utah.gov/> Water quality impaired waters means any segment of surface waters that has been identified by the *Director* as failing to support one or more of its designated uses. If the Permittee has any discharges to an impaired waterbody, the Permittee must comply with Part 3.1.2. and Part 3.2., if applicable, and if no discharges to impaired waterbodies exist, the remainder of this Part 3.1 doesnot apply.

3.1.1.2. If the Permittee has “303(d)” discharges described above, the Permittee must determine whether a Total Maximum Daily Load (TMDL) has been developed by the *Director* and approved by EPA for the listed waterbody. If there is an approved TMDL, the Permittee shall comply with all requirements associated with the TMDL (see Part 3.2.) in addition to the requirements of Part 3.1.2. If no TMDL has been approved, the Permittee shall comply with Part 3.1.2. and will be required to meet any TMDL requirements once it is developed and approved. TMDL requirements may be putinto effect at any time during this Permit term.

3.1.2. If the Permittee discharges to an impaired waterbody, the Permittee shall include in its SWMP document a description of how the Permittee will control the discharge of all pollutants of concern. This description shall identify the measures and BMPs that will collectively control the discharge of the pollutants of concern. The measures should be presented in the order of priority with respect to controlling the pollutants of concern.

3.1.3. Where a discharge is already authorized under this Permit and is later determined to cause or have the reasonable potential to cause or contribute to the violation of an applicable water quality standard, the *Director* will notify the Permittee of such violation(s). The Permittee shall take all necessary actions to ensure future discharges do not cause or contribute to the violation of a water quality standard and document these actions as required by the *Director*. If violations remain or re-occur, coverage under this Permit may be terminated by the *Director* and an alternative UPDES Permit may be issued. Compliance with this requirement does not preclude the State from taking an enforcement action as provided by the Utah Water Quality Act for the underlying violation.

3.2. Jordan River Watershed Wide *Escherichia coli* (*E. coli*) TMDL

3.2.1. The permittee discharges to waters listed on the Utah 303(d) list as impaired for *E.coli* for which storm water is a contributing source per the *Jordan River Watershed Wide E.coli TMDL*. The permittee must update their SWMP document within **180 days** to include a written plan (*TMDL Compliance Plan*) addressing the pollutant reduction requirements of the TMDL as it relates to MS4s. The *Jordan River E. coli TMDL MS4 Guidance Document* available on the division’s website will provide supplemental information to assist MS4s in compliance with the below Permit requirements.

- 3.2.2. The *TMDL Compliance Plan* will supplement and build-on the six (6) minimum control measures identified in Part 4.2 of this permit. The Permittee must develop, fund, and implement source control BMPs that reduce the discharge of *E. coli*. The *TMDL Compliance Plan* must address the following:
- 3.2.2.1. Identify potential sources of *E. coli* in the MS4 and target specific audiences that may be contributing to the *E. coli* sources. Provide and document education and outreach given to the target audiences on the impacts to water quality associated with these types of discharges and BMPs that can be implemented to reduce the discharge of *E. coli*.
- 3.2.2.1.1. The Permittee can meet the requirements of permit part 3.2.2.1. through contribution to a collaborative program (e.g., storm water coalition) that evaluates, identifies, and targets sources, as well as, provides outreach that addresses *E. coli*.
- 3.2.2.2. The Permittee must maintain a written or mapped inventory of areas in the MS4 that are potential sources of *E. coli* (areas with septic, dense waterfowl areas, dog parks, etc.).
- 3.2.2.2.1. The Permittee must create a plan to prioritize reduction activities to address the areas and sources identified in the inventory. The plan must include BMPs the permittee will implement over the permit term (structural and non-structural).
- 3.2.2.2.2. The Permittee must add the inventoried areas to the priority areas identified in permit part 4.2.3.3.1. and begin inspecting the additional priority areas annually at a minimum and documenting the inspections on an inspection form.
- 3.2.2.2.3. The Permittee must add the inventoried areas to the priority areas identified in permit part 4.2.6.7.2. for street sweeping and storm sewer system maintenance and begin maintaining the areas at the same frequency. The Permittee's road and parking lot sweeping and storm drain system maintenance SOPs should identify all priority areas (including *E. coli* sources) and must include a schedule that includes priority area frequency.
- 3.2.2.3. The Permittee must evaluate their written inventory of potential "high priority" permittee owned and/or operated facilities (Permit Part 4.2.6.1.) and identify sites that have potential sources of *E. coli*. Permittees must add to their inventory any Permittee owned or operated dog parks, parks with open water, sites with septic, or properties that are known potential sources of *E. coli*. Sites that have been identified as potential sources of *E. coli* must have BMPs (structural or non-structural) that reduce the potential of the discharge of *E. coli*.
- 3.2.2.4. The Permittee must evaluate the potential *E. coli* generating activities below to determine whether the permittees existing SOPs for Facilities, Fleet, Gallivan Center, Golf, Parks, Public Utilities, Right of Way Maintenance, Streets, Waste & Recycling, and Water Quality should target reduction of *E. coli* discharge. The permittee may also create additional SOPs for the reduction of *E. coli* discharge from the MS4. The potential *E. coli* generating activities to be evaluated are listed below:
- Surface cleaning and controlling litter
 - Lake and lagoon maintenance
 - Mowing/Trimming/Planting
 - Inspection and Cleaning of Stormwater Conveyance Structures, Controlling Illicit Connections and Discharges, Controlling Illegal Dumping to storm water collection and conveyance structures
 - Solid Waste Collection, Controlling Litter, Controlling Illegal Dumping of solid wastes

- Water line Maintenance, Sanitary Sewer Maintenance, Spill/Leak/Overflow Control, Response, and Containment.
- 3.2.2.5. The Permittee must promote the use of Low Impact Development (LID) controls for which *E. coli* (listed a bacteria) has a medium or high pollutant removal effectiveness, as identified in the *Guide to Low Impact Development within Utah, Appendix C* on the division's website: <https://documents.deq.utah.gov/water-quality/stormwater/updes/DWQ-2019-000161.pdf>.
- 3.2.2.6. The Permittee must add potential *E. coli* reduction as a criterion for ranking when evaluating the Permittees retrofit plan (Permit Part 4.2.6.9.).
- 3.2.2.7. The Permittee is required to monitor and analyze *E. coli* (No./100 mL) at their Wet-Weather Monitoring sites that discharge to the Jordan River and its tributaries in Permit Part 5.2.2.4.
- 3.2.3. The Permittee must report annually on their TMDL compliance by submitting the TMDL Compliance Report section within the annual report form on the Division's website. The first TMDL Compliance Report within the annual report will be due to the Division by October 1, 2024. The reporting will include identification of problem areas for which source control BMPs were developed, the cost, and the anticipated pollutant reduction.

3.3. Nitrogen and Phosphorus Reduction

- 3.3.1. As part of the Permittee's SWMP, the Permittee must specifically address the reduction of water quality impacts associated with nitrogen and phosphorus in discharges from the MS4.
- 3.3.1.1. The Permittee can meet the requirements of this permit part through contribution to a collaborative program (e.g., storm water coalitions) that evaluates, identifies, and targets sources, as well as, provides outreach that addresses potential sources within a specific region or watershed.
- 3.3.1.2. The Permittee must identify and target sources (e.g., residential, industrial, agricultural, or commercial) that are contributing, or have the potential to contribute, nitrogen and phosphorus to waters of the state, where the Permittee is authorized under this Permit to discharge.
- 3.3.1.3. The Permittee must prioritize targeted sources that are likely to result in a reduction of nitrogen and phosphorus in discharges through education and outreach. The Permittee must distribute educational materials or equivalent outreach to the prioritized targeted sources. Educational materials or equivalent outreach must describe storm water quality impacts associated with nitrogen and phosphorus in storm water runoff and illicit discharges, the behaviors of concern, and actions that the target source can take to reduce nitrogen and phosphorus. The Permittee may incorporate the education and outreach to meet this requirement into the education and outreach strategies provided in accordance with Permit Part 4.2.1.

4.0 Storm Water Management Program

The Permittee shall develop, implement, and enforce a SWMP designed to reduce the discharge of pollutants from the MS4, protect water quality, and satisfy the appropriate water quality requirements of the *Utah Water Quality Act*. The SWMP must include the six minimum control measures described in Part 4.2 of this Permit, as well as the requirements identified in Part 4.1.

4.1. Requirements

- 4.1.1. The Permittee shall submit a revised SWMP document to the *Director* within **180 days** of the effective date of this Permit, which includes at a minimum, the following information:
 - 4.1.1.1. Permit number;
 - 4.1.1.2. MS4 location description and map;
 - 4.1.1.3. Description of any water quality concerns, priorities, and measurable goals specific to the Permittee that were considered in the development and/or revisions to the SWMP document;
 - 4.1.1.4. A description of the program elements that will be implemented (or are already being implemented) in each of the six minimum control measures (see Part 4.2);
 - 4.1.1.5. Description of any modifications to ordinances or long-term/ongoing processes implemented in accordance with the previous Salt Lake City MS4 Permit for each of the six minimum control measures; A description of how the Permittee intends to meet the Permit requirements as described in Part 4.0 by either referencing existing program areas that already meet the Permit requirements or a description and relevant measurable goals that include, as appropriate, the year by which the Permittee will achieve required actions, including interim milestones.
- 4.1.2. The SWMP document shall indicate the person(s) responsible for implementing or coordinating the BMPs contained within the SWMP document.
- 4.1.3. The SWMP document shall include a narrative of the strategy and any necessary schedules required for wet weather monitoring (Part 5.2.) and dry weather screening (Part 5.2.).
- 4.1.4. The SWMP document shall include the requirements for the Permittee's Industrial and High Risk Runoff Program (Part 4.3.).
- 4.1.5. The SWMP document shall include the certification and signature requirements in accordance with Part 6.8.
- 4.1.6. The SWMP shall be developed and implemented in accordance with the schedules contained in Part 4.0. of this Permit.
- 4.1.7. The Permittee must have an ongoing documentation process for gathering, maintaining, and using information to conduct planning, set priorities, track the development and implementation of the SWMP, evaluate Permit compliance/non-compliance, and evaluate the effectiveness of the SWMP implementation.

- 4.1.7.1. The Permittee shall track the number of inspections performed, official enforcement actions taken, and types of public education activities implemented as required for each SWMP component. This information shall be provided to the *Director* upon request and used by the *Director* to determine compliance with this Permit.
- 4.1.7.2. The Permittee must secure the resources necessary to meet all requirements of this permit. The Permittee must conduct an annual analysis of the capital and operation and maintenance expenditures needed, allocated, and spent, as well as, the necessary staff resources needed and allocated to meet the requirements of this permit, including any development, implementation, and enforcement activities required. The permittee must submit a summary of its fiscal analysis with each annual report
- 4.1.8. Within **180 days** of the effective date of the Permit, the Permittee shall revise the SWMP document to clearly identify the roles and responsibilities of all offices, departments, Directors, or sub-sections, and if necessary other responsible entities. It shall also include any necessary agreements, contracts, or memorandum of understanding (MOUs) between said entities that affect the implementation and operation of the SWMP. Necessary agreements, contracts, and MOUs shall deal with coordination or clarification of the responsibilities associated with the detection and elimination of improper connections or illicit discharges to the MS4, BMP coordination or other coordinated programs or sensitive issues of unclear or overlapping responsibility. Such agreements, contracts, and MOUs shall be contained in Appendix I: *Responsible Entity Identification and Accountability*.
- 4.1.9. Failure to meet these requirements with a good faith effort and within the timeframes set forth may result in an enforcement action by the *Director*.

4.2 Minimum Control Measures

The six minimum control measures that must be included in the storm water management program are:

4.2.1. *Public Education and Outreach on Storm Water Impacts*

The Permittee must implement a public education and outreach program to promote behavior change by the public to reduce water quality impacts associated with pollutants in storm water runoff and illicit discharges. Outreach and educational efforts shall include a multimedia approach and shall be targeted and presented to specific audiences for increased effectiveness. The educational program shall include documented education and outreach efforts for the following four audiences: (1) residents; (2) institutions, industrial and commercial facilities; (3) developers and contractors (construction); and (4) MS4 owned or operated facilities.

The minimum performance measures which should be based on the land uses and target audiences found within the community include:

- 4.2.1.1. Target specific pollutants and pollutant sources determined by the Permittee to be impacting, or have the potential to impact, the beneficial uses of a receiving water. This includes providing information which describe the potential impacts from storm water discharges; methods for avoiding, minimizing, reducing and /or eliminating the adverse impacts of storm water discharges; and the actions individuals can take to

improve water quality, including encouraging participation in local environmental stewardship activities;

- 4.2.1.2. Provide and document education and outreach given to the general public on the Permittee's prohibitions against illicit discharges and improper disposal of waste and the impacts to water quality associated with these types of discharges. The Permittee should consider the following topics: maintenance of septic systems; effects of outdoor activities such as lawn care; benefits of on-site infiltration of storm water; effects of automotive work and car washing on water quality; proper disposal of swimming pool water; and proper management of pet waste. These topics are not inclusive and the Permittee shall focus on those topics most relevant to the community.
- 4.2.1.3. Provide and document education and outreach given to institutions and industrial and commercial facilities on an annual basis of the Permittee's prohibition against illicit discharges and improper disposal of waste and the impacts to water quality associated with these types of discharges. The should consider the following topics: proper lawn maintenance (use of pesticides, herbicides and fertilizer); building and equipment maintenance (proper management of waste water); use of salt or other deicing materials (cover/prevent runoff to storm system and contamination to ground water); proper storage of materials (emphasize pollution prevention); proper management of waste materials and dumpsters (cover and pollution prevention); and proper management of parking lot surfaces (sweeping). These topics are not inclusive and the Permittee shall focus on those topics most relevant to the community.
- 4.2.1.3.1. The Permittee must select a minimum of two (2) "priority" commercial sources annually from the inventory required by Part 4.3.1.3. and provided education and outreach specific to the type of commercial source selected. The outreach must focus on Permittee's prohibition against illicit discharges and improper disposal of waste and the impacts to water quality associated with these types of discharges. It must specifically address the common pollutants associated with the type of commercial site selected and ways that the commercial sites could prevent the discharge of pollutants into the MS4.
- 4.2.1.4. Provide and document education and outreach given to engineers, construction contractors, developers, development review staff, and land use planners concerning the development of storm water pollution prevention plans (SWPPPs) and BMP use, to reduce adverse impacts from storm water runoff from development sites. This education can also be a part of the Construction Site Storm Water Runoff minimum control measure detailed in Part 4.2.4.
- 4.2.1.5. Provide and document education and training given to employees of Permittee-owned or operated facilities concerning the Permittee's prohibition against illicit discharges and improper disposal of waste and the impacts to water quality associated with these types of discharges. The Permittee shall at a minimum consider the following topics: equipment inspection to ensure timely maintenance; proper storage of industrial materials (emphasize pollution prevention); proper management and disposal of wastes; proper management of dumpsters; minimization of use of salt and other de-icing materials (cover/prevent runoff to MS4 and ground water contamination); benefits of appropriate on-site infiltration (areas with low exposure to industrial materials such as roofs or employee parking); and proper maintenance of parking lot surfaces (sweeping).

- 4.2.1.6. Provide and document education and training given to MS4 engineers, development and plan review staff, land use planners, and other pertinent parties about LowImpact Development (LID) practices, green infrastructure practices, and the specific requirements for post-construction control and the associated Best Management Practices (BMPs) chosen within the SWMP.
- 4.2.1.7. An effective program must show evidence of focused messages and audiences, as well as demonstrate that the defined goal of the program has been achieved. The Permittee identify specific messages for each targeted audience. The Permittee must also identify methods that will be used to evaluate the effectiveness of the educational messages and overall education program. Any methods used to evaluate the effectiveness of the program shall be tied to the defined goals of the program and the overall objective of changes in behavior and knowledge.
- 4.2.1.8. The Permittee shall include written documentation or rationale as to why particular BMPs were chosen for its public education and outreach program.

4.2.2. *Public Involvement/Participation*

The Permittee must implement a program that complies with applicable State and Local public notice requirements. The SWMP shall include ongoing opportunities for public involvement and participation, but at a minimum two (2) times annually. Permittee can meet this requirement through advisory panels, public hearings, watershed committees, stewardship programs, environmental activities, volunteer opportunities, or other similar activities. The Permittee should involve potentially affected stakeholder groups, including, but is not limited to, commercial and industrial businesses, trade associations, environmental groups, homeowners' associations, and education organizations.

The minimum performance measures are:

- 4.2.2.1. The Permittee shall adopt a program or policy directive to create opportunities for the public to provide input during the decision-making processes involving the development, implementation and update of the SWMP document including development and adoption of all required ordinances or regulatory mechanisms.
- 4.2.2.2. The Permittee shall submit a revised draft SWMP document to the *Director* within **180 days** of the effective date of this Permit. A final version of the SWMP shall be submitted to the *Director* as well as posted on the City's website.
- 4.2.2.3. A current version of the SWMP document shall remain available for public review and input for the life of the Permit. The Permittee shall post the latest version of the SWMP within **180 days** from the effective date of the Permit on their website and shall clearly identify a specific contact person and provide the phone number and/or email address to allow the public to review and provide input for the life of the Permit.

4.2.3. *Illicit Discharge Detection and Elimination (IDDE)*

The Permittee shall revise (as necessary), implement and enforce an Illicit Discharge and Elimination (IDDE) program to systematically find and eliminate sources of non-storm water discharges to the MS4 and to implement defined procedures to prevent

illicit connections and discharges according to the minimum performance measures listed below. The IDDE program shall be described in writing, included in the Permittee's SWMP document, and contain the elements detailed in this part of the Permit.

The minimum performance measures are:

- 4.2.3.1. Maintain a current storm sewer system map of the MS4, showing the location of all municipal storm sewer outfalls with the names and location of all Waters of the State that receive discharges from those outfalls, storm drain pipes, and other storm water conveyance structures within the MS4.
- 4.2.3.2. Effectively prohibit, through ordinance or other regulatory mechanism, non-storm water discharges to the MS4, including spills, illicit connections, illegal dumping and sanitary sewer overflows ("SSOs") into the storm sewer system. The IDDE program must require removal of such discharges consistent with Part 4.2.3.6. of this Permit, and implement appropriate enforcement procedures and actions. The Permittee must have a variety of enforcement options in order to apply and escalate enforcement procedures as necessary based on the severity of violation and/or the failure of the violator to address the violation(s). Discharges pursuant to a separate UPDES Permit (other than the UPDES Permit for discharges from the MS4) and non-storm water discharges listed in Part 1.2.2.2. are exempt.
 - 4.2.3.2.1 The IDDE program shall have adequate legal authority to detect, investigate, eliminate and enforce against non-storm water discharges, including illegal dumping, into the MS4. Adequate legal authority consists of an effective ordinance, by-law, or other regulatory mechanism. The documented IDDE program that is included in the Permittee's SWMP shall include a reference or citation of the authority the Permittee will use to implement all aspects of the IDDE program.
- 4.2.3.3. Implement and prepare in writing a plan to detect and address non-storm water discharges to the MS4, including spills, illicit connections, sanitary sewer overflows and illegal dumping.

The plan shall include:

- 4.2.3.3.1 Written systematic procedures for locating and listing the following priority areas likely to have illicit discharges (if applicable to the jurisdiction):
 - Areas with older infrastructure with increased potential for illicit connections;
 - Industrial, commercial, or mixed-use areas;
 - Areas with a history of past illicit discharges;
 - Areas with a history of illegal dumping;
 - Areas with onsite sewage disposal systems;
 - Areas with older sewer lines or a history of sewer overflows or cross-connections;
 - Areas upstream of sensitive waterbodies; and,
 - Other areas the Permittee determines to have increased potential for illicit discharges

The Permittee must document the basis for its selection of each priority area and create a list of all priority areas identified in the system. This priority area list shall be updated annually to reflect changing priorities.

- 4.2.3.3.2 Field inspections of areas which are considered a priority area as identified in Permit Part 4.2.3.3.1 must be conducted annually at a minimum. Priority area inspection shall utilize an inspection form to document findings.
- 4.2.3.3.3. Dry weather screening (See Definition 7.0) activities for the purpose of verifying outfall locations and detecting illicit discharges within the Permittee's jurisdiction that discharge to a receiving water. All outfalls shall be inspected at least once during the 5-year Permit term. Dry weather screening activities shall utilize an inspection form to document findings.
- 4.2.3.3.4. If the Permittee discovers or suspects that a discharger may need a separate UPDES permit (e.g., Industrial Storm Water Permit, Dewatering Permit), the Permittee shall notify the *Director* within 30 days.
- 4.2.3.4. Implement standard operating procedures (SOPs) or similar types of documents for tracing the source of an illicit discharge. The document should include procedures such as: visual inspections, opening manholes when necessary, using mobile cameras, using field tests of selected chemical parameters as indicators of discharge sources, collecting and analyzing water samples for the purpose of determining sanctions or penalties, and/or other detailed inspection procedures.
- 4.2.3.5. Implement SOPs or similar types of documents for characterizing the nature of illicit discharges and the potential public or environmental threat posed by them when found by or reported to the Permittee by the hotline or other telephone number described in 4.2.3.9. These procedures shall include detailed instructions for evaluating how the discharge will be immediately contained and steps taken to contain the discharge. Compliance with this provision will be achieved by initiating an investigation immediately upon being alerted of a potential illicit discharge.
- 4.2.3.5.1 When the source of an illicit non-storm water discharge is identified and confirmed, the Permittee shall record the following information in an inspection report: the date the Permittee became aware of the non-storm water discharge, the date the Permittee initiated an investigation of the discharge, the date the discharge was observed, the location of the discharge, a description of the discharge, the method of discovery, date of removal, repair, or enforcement action; date, and method of removal verification. Analytical monitoring may be necessary to aid in the identification of potential sources of an illicit discharge and to characterize the nature of the illicit discharge. The decision process for utilizing analytical monitoring shall be fully documented in the inspection report.
- 4.2.3.6. Implement SOPs or similar types of documents for ceasing the illicit discharge, including notification of appropriate authorities; notification of the property owner; technical assistance for removing the source of the discharge or otherwise eliminating the discharge; follow-up inspections; and escalating enforcement and legal actions if the discharge is not eliminated. Illicit discharges to the MS4 are prohibited and any such discharges violate this Permit and remain in violation until they are eliminated .
- 4.2.3.6.1 Upon detection, the Permittee shall require immediate cessation of improper disposal

practices pursuant to Part 4.2.3.2.1. of this Permit. Upon confirmation of responsible parties, the Permittee shall take all necessary actions in accordance with its enforcement procedures pursuant to Part 4.2.3.6. of this Permit.

- 4.2.3.6.2. Although the Permittee is required to prohibit illicit discharges within their boundaries and to take appropriate action to detect and address any violations, this Permit does not impose strict liability on the Permittee.
- 4.2.3.6.3. All IDDE investigations must be thoroughly documented and may be requested at any time by the *Director*. All IDDE documentation must be retained by the Permittee as required by the SWMP document.
- 4.2.3.7. The Permittee shall inform public employees, businesses, and the general public of hazards associated with illicit discharges and improper disposal of waste.
- 4.2.3.8. The Permittee shall promote or provide services for the collection of household hazardous waste.
- 4.2.3.9. The Permittee shall publicly list and promote a hotline or other local telephone number for public reporting of spills and other illicit discharges. A written record shall be kept of all calls received, all follow-up actions taken, and any feedback received from public education efforts.
- 4.2.3.9.1 The Permittee shall develop a written spill and improper disposal response SOP or a similar type of document and a flow chart for internal use, that shows the procedures for responding to public referrals of illicit discharges, the various responsible agencies and their contacts, and who would be involved in illicit discharge incident response, even if it is a different entity, other than the Permittee. The procedure shall be incorporated as part of the IDDE program and incorporated into the Permittee's SWMP document. The procedures must be maintained and updated as changes occur.
- 4.2.3.10. The Permittee shall implement procedures for program evaluation and assessment which include maintaining a database for mapping, tracking of the number and type of spills or illicit discharges identified; and inspections conducted.
- 4.2.3.11. The Permittee shall at a minimum, require that all staff, contracted staff, or other responsible entities, that as part of their normal job responsibilities might come into contact with or otherwise observe an illicit discharge or illicit connection to the MS4 receives annual training in the IDDE program including identification, investigation, termination, cleanup, and reporting of illicit discharges including spills, improper disposal, and illicit connections. Office personnel who might receive initial reports of illicit discharges, should also receive the annual training. The Permittee shall require that all new hires are trained within 60 days of hire date and annually thereafter, at a minimum. Follow-up training shall be provided as needed to address changes in procedures, methods, or staffing. Training shall include how to identify a spill, an improper disposal, or an illicit connection to the MS4 and proper procedures for reporting the illicit discharge. Training records must be kept and shall include dates, activities or course descriptions, and names and positions of staff in attendance. The Permittee shall include a summary of such training in the annual report
- 4.2.3.12. The *Director* reserves the right to request documentation or further investigation of a particular non-storm water discharge of concern, to determine a reasonable basis for

allowing the non-storm water discharge to the MS4 and excluding the discharge from the Permittee's program. The *Director* may require inclusion of the discharge in the Permittee's program, if water quality concerns cannot otherwise be reasonably satisfied.

4.2.4. Construction Site Storm Water Runoff Control

The Permittee shall revise (as necessary), implement, and enforce a program to reduce pollutants in any storm water runoff to the MS4 from construction sites with a land disturbance of greater than or equal to one acre. This includes projects less than one acre that are part of a larger common plan of development or sale which collectively disturbs land greater than or equal to one acre according to the minimum performance measures listed below. Public and private projects, including projects proposed by the Permittee's own departments and agencies, shall comply with these requirements.

The minimum performance measures are:

- 4.2.4.1. Revise (as necessary) and enforce an ordinance or other regulatory mechanism that requires the use of erosion and sediment control practices at construction sites. The ordinance or other regulatory mechanism shall, at a minimum, be equivalent to the technical requirements set forth in the most current UPDES Storm Water General Permit for Construction Activities which can be found at: construction.stormwater.utah.gov . The ordinance or other regulatory mechanism shall include sanctions to ensure compliance. The ordinance or other regulatory mechanism shall apply, at a minimum, to construction projects disturbing greater than or equal to one acre, as well as, construction projects of less than one acre that are part of a larger common plan of development or sale which collectively disturbs land greater than or equal to one acre.
 - 4.2.4.1.1 The ordinance or other regulatory mechanism shall, at a minimum, require construction operators to prepare a Storm Water Pollution Prevention Plan (SWPPP) and apply sediment and erosion control BMPs as necessary to protect water quality, reduce the discharge of pollutants, and control waste. This includes, but not limited to, discarded building materials, concrete truck washout, chemicals, litter and sanitary waste at the construction site that may cause adverse impacts to water quality. The SWPPP requirements must be, at a minimum, equivalent with the SWPPP requirement set forth in the most current UPDES Storm Water General Permits for Construction Activities, which can be found at: construction.stormwater.utah.gov.
 - 4.2.4.1.2. The Permittee shall require construction operators to obtain coverage under the current UPDES Storm Water General Permits for Construction Activities for the duration of the project. Coverage can be renewed; or obtained online by completing a NOI or renewal request at: <https://deq.utah.gov/water-quality/updes-reporting#construction>.
 - 4.2.4.1.3. The ordinance shall include a provision for access by qualified personnel to inspect construction storm water BMPs on private properties that discharge to the MS4.
- 4.2.4.2. Develop a written enforcement strategy and implement the enforcement provisions

of the ordinance or other regulatory mechanism.

The enforcement strategy shall include:

- 4.2.4.2.1. SOPs or similar types of documents that include specific processes and sanctions to minimize the occurrence of violations, and obtain compliance from violators. The SOP or similar type of document shall include appropriate, escalating enforcement procedures and actions, including an appeals process that is published in a publicly accessible location.
- 4.2.4.2.2. Documentation and tracking of all enforcement actions.
- 4.2.4.3. Development and implementation of a checklist for pre-construction SWPPP review that is consistent with the requirements of the current UPDES Storm Water General Permits for Construction Activities. MS4s are required to keep records for, at a minimum, all construction sites that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale which collectively disturbs land greater than or equal to one acre, to ensure plans are complete and in compliance with State regulations. The Permittee shall keep records of these projects for five years or until construction is completed, whichever is longer.

Prior to construction, the Permittee shall:

- 4.2.4.3.1 Conduct a pre-construction SWPPP meeting which includes a review of the site design, planned operations at the construction site, planned BMPs during the construction phase, and planned BMPs to be used to manage runoff created after development, as well as the Permittee's enforcement policy.
- 4.2.4.3.2 Incorporate into the SWPPP review procedures the consideration of potential water quality impacts and procedures for pre-construction review which shall include the use of a checklist.
- 4.2.4.3.3 Incorporate into the SWPPP review procedures for an evaluation of opportunities for use of low impact design (LID) and green infrastructure and when the opportunity exists, encourage such BMPs to be incorporated into the site design.
- 4.2.4.3.4 The Permittee must develop procedures for receiving and considering information and comments submitted by the public on proposed projects.
- 4.2.4.3.5 Permittee shall develop means to identify priority construction sites considering the following factors at a minimum:
 - Soil erosion potential;
 - Site slope;
 - Project size and type;
 - Sensitivity of receiving water bodies;
 - Proximity to receiving water bodies; and,
 - Non-storm water discharges and past record of non-compliance by the operators of the construction site.

- 4.2.4.4. The Permittee shall develop and implement SOPs or similar types of documents for construction site inspection and enforcement of construction storm water pollution control measures. The procedures must clearly identify who is responsible for site inspections, as well as, who has authority to implement enforcement procedures. If contracted outside of the MS4, an individual or entity who prepares a SWPPP for a construction project may not perform the construction site inspections required of Part 4.2.4.4.1 and 4.2.4.4.3 on behalf of the Permittee. The Permittee must have the authority to the extent authorized by law to impose sanctions to ensure compliance with the local program. These procedures and regulatory authorities must be written and documented in the SWMP.

The construction site storm water runoff control inspection program must provide:

- 4.2.4.4.1 At a minimum, monthly inspections of all new construction sites with a land disturbance of greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale which collectively disturbs land greater than or equal to one acre are required. These inspections must be conducted by qualified personnel using the Construction Storm Water Inspection Form (Checklist) found on the Division's website at <https://deq.utah.gov/water-quality/municipal-separate-storm-sewer-system-ms4s-permits-updes-permits>.

A "qualified person" is a person knowledgeable in the principles and practice of erosion and sediment controls and pollutant prevention, who possesses the skills to assess conditions at effectiveness of any storm water controls selected and installed to meet the requirements of this permit, such as but not limited to the following:

- Utah Registered Storm Water Inspector (RSI)
- Certified Professional in Erosion and Sediment Control (CPESC)
- Certified Professional in Storm Water Quality (CPSWQ)
- Certified Erosion, Sediment, and Storm Water Inspector (CESSWI)
- Certified Inspector of Sediment and Erosion Control (CISEC)
- National Institute for Certification in Engineering Technologies, Erosion and Sediment Control, Level 3 (NICET)
- Certified Stormwater Inspector Construction (CSI-Construction)
- Qualified Compliance Inspector of Stormwater (QCIS)
- EPA NPDES Construction General Permit Inspector Training

- 4.2.4.4.2 The Permittee shall conduct oversight inspections of all phases of construction as required in 4.2.4.4.4., including prior to land disturbance, during active construction, and following active construction. The Permittee shall document the procedure for being notified by construction operators/owners of their completion of active construction in its SWMP. Notification is required so that verification of final stabilization and removal of all temporary control measures may be conducted. This procedure shall be provided to the construction operator/owner before active construction begins.

- 4.2.4.4.3 Inspections by the MS4 of priority construction sites, as defined in Part 7.0. must be conducted at least every two (2) weeks using the Construction Storm Water Inspection Form (Checklist) found on the Division's website at <https://deq.utah.gov/water-quality/municipal-separate-storm-sewer-system-ms4s-permits-updes-permits>.

- 4.2.4.4.4 The Permittee shall utilize an electronic site inspection to conduct MS4 oversight

inspections at construction sites. The oversight inspection shall meet the requirements of Part 4.2.4. The Permittee may complete an on-site inspection if the Permittee has a documented reason for justifying an on-site oversight inspection. Circumstances that may be considered documented reasons include, but are not limited to, inadequate characterization in electronic site inspections of site conditions or portions of a site; verified complaints; or any other evidence of noncompliance with Permit conditions that warrants an on-site inspection. The Permittee shall provide 48-hours advance notice of on-site inspection in this case unless there is an imminent threat of a discharge. The Permittee may resolve documented reasons for inspection under this paragraph electronically in lieu of on-site inspection.

- 4.2.4.4.5 Based on site inspection findings, the Permittee shall take necessary follow-up actions (i.e., re-inspection, enforcement) to ensure compliance in accordance with the Permittee's enforcement strategy. These follow-up and enforcement actions shall be tracked and documented.
- 4.2.4.5. The Permittee must ensure that all staff, whose primary job duties are related to implementing the construction storm water program, including permitting, plan review, construction site inspections, and enforcement, are annually trained to conduct these activities. The training can be conducted by the MS4 or outside training can be attended. Such training must be extended to third-party inspectors and plan reviewers. The Permittee shall ensure that all new staff is trained **within 60 days** of hire date, and annually thereafter, at a minimum. Follow-up training shall be provided as needed to address changes in procedures, methods, or staffing. Training records must be kept and contain, at a minimum, dates, activities or course descriptions, and names and positions of staff in attendance.
- 4.2.4.6. The Permittee shall maintain records of all projects disturbing greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale which collectively disturbs land greater than or equal to one acre. The Permittee shall keep records which include but not limited to, site plan reviews, SWPPPs, inspections, and enforcement actions including any verbal warnings, stop work orders, warning letters, notices of violation, and any other enforcement conducted. The Permittee shall keep records of these projects for five years or until construction is completed, whichever is longer.

4.2.5. *Long-Term Storm Water Management in New Development and Redevelopment (Post-Construction Storm Water Management)*

The Permittee shall revise (as necessary), implement, and enforce a program to address post-construction storm water runoff to the MS4 from private and public new development and redevelopment construction sites meeting the thresholds below.

The water quality considerations of this minimum control measure do not replace or substitute for water quantity or flood management requirements implemented on the local level for new development or redevelopment sites. The water quality controls may be incorporated into the design of structures intended for flow control; or water quality control may be achieved with separate control measures. The program must apply to private and public development sites, including roads.

The minimum performance measures are:

- 4.2.5.1. Post-construction Controls. The Permittee's new development/redevelopment

program must have requirements or standards to ensure that any storm water controls or management practices for new development and redevelopment will prevent or minimize impacts to water quality. BMPs must be selected that address pollutants known to be discharged or have potential to be discharged from the site.

- 4.2.5.1.1 The Permittee's new development/redevelopment program should include non-structural BMPs. The Permittee should consider non-structural BMPs, including requirements and standards to minimize development in areas susceptible to erosion and sediment loss; minimize the disturbance of native soils and vegetation; preserve areas that provide important water quality benefits; implement measures for flood control; and protect the integrity of natural resources and sensitive areas.
- 4.2.5.1.2. Retention Requirement. The Permittee must develop and define a specific hydrologic method or methods for calculating runoff volumes and flow rates to ensure consistent sizing of structural BMPs in their jurisdiction and to facilitate plan review.

Within **180-days** of the effective date of this permit, new development projects that disturb land greater than or equal to one acre, including projects that are part of a larger common plan of development or sale which collectively disturbs land greater than or equal to one acre must manage rainfall on-site and prevent the off-site discharge of the precipitation from all rainfall events less than or equal to the 80th percentile rainfall event or a predevelopment hydrologic condition, whichever is less. This objective must be accomplished by the use of practices that are designed, constructed, and maintained to infiltrate, have evapotranspiration, and/or harvest and reuse rainwater. The 80th percentile rainfall event is the event whose precipitation total is greater than or equal to 80 percent of all storm events over a given period of record.

Within **180-days** of the effective date of this permit, redevelopment projects that disturb greater than or equal to one acre, including projects less than an acre that are part of a larger common plan of development or sale which collectively disturbs land greater than or equal to one acre must provide a site-specific and project-specific plan aimed at net gain to onsite retention or a reduction to impervious surface to provide similar water quality benefits. If a redevelopment project increases the impervious surface by greater than 10%, the project shall manage rainfall on-site and prevent the off-site discharge of the net increase in the volume associated with the precipitation from all rainfall events less than or equal to the 80th percentile rainfall event. This objective must be accomplished by the use of practices that are designed, constructed, and maintained to infiltrate, have evapotranspiration, and/or harvest and reuse rainwater.

- 4.2.5.1.3. Low Impact Development Approach. Within **180-days** of the effective date of this permit, the program shall include a process which *requires* the evaluation of a Low Impact Development (LID) approach for all projects subject to the requirements in 4.2.5.1.2. A LID approach promotes the implementation of BMPs that allow storm water to infiltrate, have evapotranspiration or harvest¹ and use storm water on site to reduce runoff from the site and protect water quality.

Guidance for implementing LID can be found in DWQ's LID controls which are

¹Since 2010, rainwater harvesting is legal in the State of Utah. Depending on the volume of rainwater collected and stored for beneficial use, the Permittee must meet the requirements of the Utah Division of Water Rights to harvest rainwater found on their website: <http://waterrights.utah.gov/forms/rainwater.asp>.

appropriate for use in the State of Utah can be found in *A Guide to Low Impact Development within Utah* (the Guide), available on DWQ's website.

The Permittee must allow for use of a minimum of five LID practices from the list in Appendix C of the Guide. If a Permittee has not adopted specific LID practices from Appendix C, any LID approach that meets 4.2.5.1.2 and is feasible may be used to meet this requirement.

- 4.2.5.1.3.1. The *Director* will not consider implementation of LID BMPs in accordance with Guidance for Implementing LID to be illicit discharges under the Act or this Permit.
- 4.2.5.1.4. Feasibility. If meeting the retention standards described in Part 4.2.5.1.2 is infeasible, a rationale shall be provided for the use of alternative design criteria. The new or redevelopment project must document and quantify that infiltration, evapotranspiration, and rainwater harvesting have been used to the maximum extent feasible and that full employment of these controls are infeasible due to constraints. LID infeasibility may be due to one or more of the following conditions: high groundwater, drinking water source protection areas, soil conditions, slopes, accessibility, excessive costs, or any other justifiable constraint.

Guidance for assessing and documenting site conditions can be found in DWQ's "A Guide to Low Impact Development within Utah" Appendix B "Storm Water Quality Report Template" located on the DWQ website at:

<https://documents.deq.utah.gov/water-quality/stormwater/updes/DWQ-2019-000161.pdf>.

A MS Word version can be found on DWQ's website at:
<https://documents.deq.utah.gov/water-quality/stormwater/DWQ-2018-013750.docx>.

- 4.2.5.2. Regulatory Mechanism. Develop and adopt an ordinance or other regulatory mechanism that requires long-term post-construction storm water controls at new development and redevelopment sites. The ordinance or other regulatory mechanism shall apply, at a minimum, to new development and redevelopment sites that discharge to the MS4 that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale which collectively disturbs land greater than or equal to one acre. The ordinance or other regulatory mechanism shall require BMP selection, design, installation, operation, and maintenance standards necessary to protect water quality and reduce the discharge of pollutants to the MS4. The Permittee shall implement an enforcement strategy and implement the enforcement provisions of the ordinance or other regulatory mechanism. The Permittee's ordinance or other regulatory mechanism must include an appeals process.
- 4.2.5.2.1. The Permittee must include enforcement provisions in the ordinance or other regulatory mechanism that must contain procedures for specific processes and sanctions to minimize the occurrences of violations and obtain compliance from chronic and recalcitrant violators. These processes and sanctions shall include appropriate, escalating enforcement procedures and actions.
- 4.2.5.2.2. The Permittee must maintain documentation on how the requirements of the ordinance or other regulatory mechanism will protect water quality and reduce the discharge of pollutants to the MS4.

Documentation shall include:

- How long-term storm water BMPs were selected;
 - The pollutant removal performance expected from the selected BMPs; and
 - The technical basis which supports the performance claims for the selected BMPs.
- 4.2.5.2.3. The Permittee shall adopt and implement SOPs or similar types of documents for site inspection and enforcement of post-construction storm water control measures. These procedures must ensure adequate ongoing long-term operation and maintenance of approved storm water control measures.
- 4.2.5.2.4. The ordinance or other regulatory mechanism shall include provisions for post-construction access for the Permittee to inspect storm water control measures on private properties that discharge to the MS4 to ensure that adequate maintenance is being performed. The ordinance or other regulatory mechanism may, require private property owner/operators or qualified third parties to conduct maintenance and provide annual certification that adequate maintenance has been performed and the structural controls are operating as designed to protect water quality, in lieu of the Permittee. The regulatory mechanism must also allow the Permittee to perform necessary maintenance or corrective actions neglected by the property owner/operator, and bill or recoup costs from the property owner/operator as needed.
- 4.2.5.2.5. Permanent structural BMPs shall be inspected at least once during installation by qualified personnel. Upon completion, the Permittee must verify that long-term BMPs were constructed as designed.
- 4.2.5.2.6. Inspections and any necessary maintenance must be conducted at least every other year or as necessary to maintain functionality of the control by either the Permittee, or, if applicable, the property owner/operator. On sites where the property owner/operator is conducting maintenance, the Permittee shall inspect those storm water control measures at least once every five years, or more frequently as determined by the Permittee, to verify and ensure that adequate maintenance is being performed. Following an inspection, if there is an observed failure of a facility to perform as designed, the Permittee must document its findings in an inspection report.

The inspection report must include the following:

- Inspection date;
 - Name and signature of inspector;
 - Project location;
 - Current ownership information;
 - A description of the condition of the storm water control measure including the quality of: vegetation and soils; inlet and outlet channels and structures; catch basins; spillways; weirs, and other control structures; and sediment and debris accumulation in storage as well as in and around inlet and outlet structures; and
 - Specific maintenance issues or violations found that need to be corrected by the property owner or operator along with deadlines and reinspection dates.
- 4.2.5.3. Plan Review. The Permittee shall:

- 4.2.5.3.1 Adopt and implement procedures for site plan review which evaluates potential water quality impacts. The procedures shall apply through the life of the project from conceptual design to project closeout.
- 4.2.5.3.2 Review post-construction plans for, at a minimum, all new development and redevelopment sites that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale which collectively disturbs land greater than or equal to one acre, to ensure that the plans include long-term storm water management measures meet the requirements of this minimum control measure.
- 4.2.5.4. Inventory. The Permittee must maintain an inventory of all post-construction structural storm water control measures installed and implemented at new development and redeveloped sites that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale which collectively disturbs land greater than or equal to one acre. This inventory must include both public and private sector sites located within the Permittee's service area that were developed since the Permittee obtained coverage by this permit or the date that post-construction requirements came into effect, whichever is later.
- 4.2.5.4.1. Each entry to the inventory shall include basic information on each project, such as project's name, owner's name and contact information, location, start/end date, etc. In addition, inventory entries shall include the following for each project:
- Short description of each storm water control measure (type, number, designor performance specifications);
 - Short description of maintenance requirements (frequency of required maintenance and inspections); and
 - Inspection information (date, findings, follow up activities, prioritization offollow-up activities, compliance status).
- 4.2.5.4.2 Based on inspections conducted pursuant to Part 4.2.5.2.6., the Permittee shall update the inventory when changes occur in property ownership or the specific control measures implemented at the site.
- 4.2.5.5. Training. The Permittee shall ensure that all staff involved in post-construction storm water management, including those that conduct plan review, annual maintenance inspections, and enforcement, receive appropriate training. Training shall be provided or made available for staff in the fundamentals of long-term storm water management through the use of structural and non-structural control methods. Training records must be kept and include, at a minimum, dates, activities or course descriptions, and names and positions of staff in attendance. The Permittee shall ensure that all new hires are trained within **60 days** of hire and annually thereafter, at a minimum. Follow-up training shall be provided as needed to address changes in procedures, methods, or staffing.

4.2.6. *Pollution Prevention and Good Housekeeping for Municipal Operations*

The Permittee shall implement a program for Permittee-owned or operated facilities, operations and structural storm water controls that includes SOPs, pollution prevention BMPs, storm water pollution prevention plans or similar types of

documents, and a training component that have the ultimate goal of preventing or reducing the runoff of pollutants to the MS4 and waters of the state. All components of the program shall be included in the SWMP document and must identify the department responsible for performing each activity described in this section. The Permittee must develop an inventory of all such Permittee-owned or operated facilities. The Permittee must review this inventory annually and update as necessary.

The minimum performance measures are:

- 4.2.6.1. The Permittee shall develop and keep current a written inventory of all the below potential “high priority” facilities that are owned or operated by the permittee and all the associated storm water controls, at a minimum. The *Director* maintains the authority to add additional facilities to the list, as needed

The inventory should include, but not limited to, the following facilities:

- Composting facilities;
- Equipment storage and maintenance facilities;
- Fuel farms;
- Hazardous waste disposal facilities;
- Hazardous waste handling and transfer facilities;
- Incinerators;
- Landfills;
- Landscape maintenance on municipal property;
- Materials storage yards;
- Pesticide storage facilities;
- Public buildings, including libraries, police stations, fire stations, municipal buildings, restrooms, and similar Permittee-owned or operated buildings;
- Public parking lots;
- Public golf course maintenance facilities;
- Public swimming pool maintenance facilities;
- Public works yards;
- Public marinas or Boat Launches;
- Recycling facilities;
- Salt storage facilities and de-icing storage facilities;
- Solid waste handling and transfer facilities;
- Street repair and maintenance facilities and/or shed sites;
- Vehicle storage and maintenance yards;
- Airports;
- Animal control facilities;
- Vehicle salvage yards;
- Chemical storage facilities; and
- Transportation hubs, including bus stations

- 4.2.6.2. The Permittee shall assess the written inventory of Permittee-owned or operated facilities, operations, and storm water controls identified in Part 4.2.6.1. and make a list of common pollutants that may originate from these facilities and how to prevent them from entering the storm water system. A description of the assessment process and findings must be included in the SWMP document.

- 4.2.6.3. Based on the assessment required in Part 4.2.6.2., the Permittee must identify as

“high-priority” those facilities or operations that have:

- Pollutants stored at the site;
- Improperly stored materials;
- Potential pollutant-generating activities performed outside (e.g. changing automotive fluids);
- Close proximity to fresh water and water bodies, including but not limited, to streams, canals, rivers, ponds and lakes;
- Potential to discharge pollutant(s) of concern to impaired water(s).

4.2.6.4. The Permittee shall provide water quality control measures and BMPs at all high-priority sites designed to target the specific pollutants generated onsite, and/or the pollutants associated with the impaired waters. The Permittee shall monitor the control measures and BMPs regularly to verify that the BMPs are functioning. Control measures, BMPs, and monitoring schedules shall be specified in the Permittee’s SWMP.

4.2.6.5. The Permittee shall update the SWMP to include a list of “high priority” facilities according to 4.2.6.3 and prepare a Storm Water Pollution Prevention Plan (SWPPP) for each facility within **180 days** from the effective date of this permit. Each “high priority” facility shall implement a SWPPP outlining measures to prevent pollutants from entering the storm drain system from each of these facilities and contain an inspection schedule of the facility.

The SWPPP shall include a site map showing the following information:

- Facility Address
- Staff/contact information for the facility;
- Property boundaries;
- Buildings and impervious surfaces;
- Directions of storm water flow (use arrows);
- Locations of structural control measures;
- Facility BMPs (non-structural);
- Location and name of the nearest defined drainage(s) which could receive runoff from the facility, whether it contains water or not;
- Locations of all storm water conveyances including ditches, pipes, basins, inlets, and swales;
- Locations where on site activities may be exposed to storm water, including, but not limited to the following:
 - Fixed fueling operations;
 - Vehicle and equipment maintenance and/or cleaning areas;
 - Brine making areas;
 - Loading/unloading areas;
 - Waste storage or disposal areas;
 - Liquid storage tanks;
 - Process and equipment operating areas;
 - Materials storage or disposal areas;

- Locations where significant spills or leaks have occurred;
 - Locations of all visual storm water monitoring points;
 - Locations of storm water inlets and outfalls, with a unique identification code for each outfall and an approximate outline of the areas draining to each outfall;
 - Locations of all non-storm water discharges; and
 - Locations of sources of run-on to your site from adjacent properties.
- 4.2.6.6. The following inspections shall be conducted at “high priority” Permittee-owned or operated facilities:
- 4.2.6.6.1 Monthly visual inspections: The Permittee must perform monthly visual inspections of “high priority” facilities and related storm water outfalls in accordance with the developed inspection SOPs to verify the performance of the BMPs and all other systems designed and placed to eliminate pollutant discharges. The monthly inspections must be tracked in a log for every facility and records must be kept with the facilities SWPPP. The inspection log should also include any identified deficiencies and the corrective actions taken to fix the deficiencies.
- 4.2.6.6.2 Semi-Annual comprehensive inspections: At least twice per year, a comprehensive inspection of “high priority” facilities, including all storm water controls, must be performed, with specific attention paid to waste storage areas, dumpsters, vehicle and equipment maintenance/fueling areas, material handling areas, and similar pollutant-generating areas. The semi-annual inspection results shall be documented and records kept with the facilities SWPPP. This inspection shall be done in accordance with the developed inspection SOPs. An inspection report must also include any identified deficiencies and the corrective actions taken to remedy the deficiencies.
- 4.2.6.6.3 Annual visual observation of storm water discharges: At least once per year, the Permittee must visually observe the quality of the storm water discharges from the “high priority” facilities. Any observed problems (e.g., color, foam, sheen, turbidity) that can be associated with pollutant sources or controls must be remedied as soon as practicable, but at a minimum, before the next storm event. Remediation is required to prevent discharge to the storm drain system. Visual observations shall be documented and records kept with the facilities SWPPP. This inspection must be done in accordance with the developed inspection SOPs. The inspection report must also include any identified deficiencies and the corrective actions taken to remedy the deficiencies.
- 4.2.6.7. The Permittee shall develop and implement SOPs to protect water quality at each of the facilities owned or operated by the Permittee and/or activities conducted by the Permittee including, but not limited to, those listed below:
- Buildings and facilities;
 - Material storage areas;
 - Heavy equipment storage areas and maintenance areas;
 - Parks and open space;
 - Vehicle and Equipment;
 - Roads, highways, and parking lots; and
 - Storm water collection and conveyance system.

- 4.2.6.7.1 SOPs shall address the following practices to ensure they are protective of water quality:
- Use, storage and disposal of chemicals;
 - Storage of salt, sand, gravel, landscaping materials, asphalt and other materials;
 - Waste and trash management;
 - Cleaning, washing, painting and maintenance activities including: cleaning of maintenance equipment, building exteriors, and trash containers;
 - Sweeping roads and parking lots;
 - Proper application, storage, and disposal of fertilizer, pesticides, and herbicides and minimizing their use;
 - Lawn maintenance and landscaping activities including: proper disposal of lawnclipping and vegetation;
 - Green waste deposited in the street;
 - Proper disposal of pet wastes;
 - Vehicle maintenance and repair activities including: use of drip pans and absorbents under or around leaky vehicles and equipment;
 - Vehicle/equipment storage including storing indoors where feasible;
 - Vehicle fueling including placing fueling areas under cover in order to minimize exposure where feasible;
 - Road and parking lot maintenance, including: pothole repair, pavement marking, sealing, and repaving;
 - Cold weather operations, including: plowing, sanding, application of deicing compounds, and maintenance of snow disposal areas;
 - Right-of-way maintenance, including: mowing, herbicide and pesticide application;
 - Municipally-sponsored events such as large outdoor festivals, parades, or street fairs and the clean-up following these events;
 - Regular inspection, cleaning, and repair of storm water conveyance and structural storm water controls;
 - Graffiti removal; and
 - Any activities or operations not listed above that would reasonably be expected to discharge contaminated runoff;
- 4.2.6.7.2 SOPs must include a schedule for Permittee owned road and parking lot sweeping and storm drain system maintenance. The SOPs must include regular inspection, cleaning, and repair of catch basins, storm water conveyance pipes, ditches and irrigation canals, culverts, structural storm water controls, and structural runoff treatment and/or flow control facilities. The Permittee must prioritize sweeping and storm sewer system maintenance, with the highest priority areas being maintained at the greatest frequency. Priorities should be driven by water quality concerns, most recent assessment the receiving water, the amount and type of material that typically accumulates in an area, or other location-specific factors.
- 4.2.6.7.3 The Permittee must ensure and document proper disposal methods of all waste and wastewater removed during cleaning and maintenance of the storm water conveyance

system. These disposal methods apply to, but are not limited to, street sweeping and catch basin cleaning. The materials removed from the MS4 should be dewatered in a contained area and discharged to the local sanitary sewer (with approval of local authorities) where feasible. The solid material will need to be stored and disposed of properly to avoid discharge during a storm event. Any other treatment and disposal measures shall be reviewed and approved by the *Director*. Some materials removed from storm drains and open channels may require special handling and disposal, and may not be authorized to be disposed of in a landfill. The solid material shall be stored and disposed of in accordance to federal, state and local laws.

- 4.2.6.7.4 The Permittee must ensure that vehicle, equipment, and other wash waters are not discharged to the MS4 or waters of the state as these types of discharges are strictly prohibited under this Permit. Additionally, the Permittee must minimize discharges to waters of the state that are associated with snow disposal and melt.
- 4.2.6.7.5 The Permittee shall develop a spill prevention plan in coordination with the local fire department.
- 4.2.6.7.6 The Permittee must maintain an inventory of all floor drains inside all “high priority” Permittee-owned or operated buildings and ensure that all floor drains discharge to appropriate locations. The inventory shall be updated as necessary to ensure accuracy.
- 4.2.6.7.6.1 Within **90 days** of the effective date of this permit the Permittee must submit a plan to Director on how the Permittee proposes to inventory floor drains inside all Permittee- owned or operated buildings to ensure that the floor drains discharge to appropriate locations. The plan at a minimum should include a proposed timeline and prioritization. The plan will require Director approval. The approved plan will become a permit requirement. The proposal may be re-evaluated and updated in the next permit term, if deemed necessary.
- 4.2.6.8 The Permittee shall be responsible for ensuring, through contractually-required documentation and/or periodic site visits that contractors performing Operation and Maintenance (O&M) activities for the Permittee are using appropriate storm water controls and following the SOPs, storm water control measures, and good housekeeping practices of the Permittee.
- 4.2.6.9 The Permittee must develop and implement a process to assess the water quality impacts and the design of all new flood management structural controls that are associated with the Permittee or that discharge to the MS4. This process shall include consideration of controls that can be used to minimize the impacts to site water quality and hydrology while still meeting project objectives. A description of this process shall be included in the SWMP document.
- 4.2.6.9.1 Existing flood management structural controls shall be assessed to determine whether changes or additions should be made to improve water quality. A description of this process and any changes or additions made should be included in the SWMP document.
- 4.2.6.10 The Permittee must develop a plan to retrofit existing developed sites that the Permittee owns or operates that are adversely impacting water quality. The retrofit plan must be developed to emphasize controls that infiltrate, have evapotranspiration,

or harvest and use storm water discharges.

The plan must include a ranking of retrofit sites based on the following criteria:

- Proximity to waterbody;
- Current assessment of waterbody with the goal to improve impaired waterbodies and protect unimpaired waterbodies;
- Hydrologic condition of the receiving waterbody;
- Proximity to sensitive ecosystem or protected area; and
- Any sites that could be further enhanced by retrofitting storm water controls.

- 4.2.6.11 The Permittee shall require that all employees, contracted staff, and other responsible entities that have primary operation, or maintenance job functions that are likely to impact storm water quality receive annual training. The annual training shall address the importance of protecting water quality, the requirements of this Permit, O&M requirements, inspection procedures, ways to prevent or minimize impacts to water quality by how they perform their job activities SOPs and SWPPPs for the various Permittee-owned or operated facilities, as well as, procedures for reporting water quality concerns, including potential illicit discharges. Training records must be kept and contain, at a minimum, dates, activities or course descriptions, and names and positions of staff in attendance. The Permittee shall document and maintain records of the training provided and the staff in attendance. The Permittee must ensure that all new hires are trained within **60 days** of hire and annually thereafter, at a minimum. Follow-up training shall be provided as needed to address changes in procedures, methods, or staffing.

4.3. Industrial and High Risk Runoff

Salt Lake City shall continue to develop and implement an inspection and oversight program to monitor and control pollutants in storm water discharges to the MS4 from industrial facilities. Phase I regulations specify that several key elements shall be included in Phase I storm water management programs. These elements include: adequate legal authority to require compliance and inspect sites, inspection of priority industrial facilities, establishing control measure requirements for facilities that may pose a threat to water quality, and enforcing storm water requirements. The following permit requirements apply:

- 4.3.1. The Permittee shall maintain an inventory of all industrial and “priority” commercial sites/sources within its jurisdiction (regardless of ownership) that could discharge pollutants in storm water to the MS4. At a minimum, the industrial inventory shall be updated annually and the “priority” commercial shall be updated once per permit term. The inventories must be made available for review by the *Director* upon request.
- 4.3.1.1. The inventory must include the following minimum information for each industrial and commercial site/source:

- Name;
- Address;
- Physical location of storm drain receiving discharge (Industrial Only);
- Name of receiving water;
- Pollutants potentially generated by the site/source;
- Identification of whether the site/source is (1) tributary to an impaired water body segment (i.e., whether it is listed under Section 303(d) of the Clean Water Act) and (2) whether it generates pollutants for which the water body segment is impaired; and
- A narrative description including the North American Industry Classification System (NAICS) codes or Standard Industrial Classification (SIC) codes, whichever is more applicable. The codes should reflect the principal products or services provided by each facility

4.3.1.2. At a minimum, the following industrial sites/sources shall be included in the inventory:

Industrial Sites/Sources

- Industrial Facilities, as defined at 40 CFR 122.26(b)(14), including those subject to the Multi Sector General Permit or individual UPDES permit;
- Facilities subject to Title III of the Superfund Amendments and Reauthorization Act (SARA); and
- Hazardous waste treatment, disposal, storage and recovery facilities.

4.3.1.3. At a minimum, the following commercial sites/sources shall also be considered for inclusion in the inventory:

Commercial Sites/Sources:

- Automobile and other vehicle body repair or painting;
- Automobile (or other vehicle) parking lots and storage facilities;
- Automobile repair, maintenance, fueling, or cleaning;
- Building material retailers and storage;
- Cement mixing or cutting;
- Eating or drinking establishments (e.g., restaurants), including food markets;
- Equipment repair, maintenance, fueling, or cleaning;
- Golf courses, parks and other recreational areas/facilities;
- Landscaping;
- Masonry;
- Mobile automobile or other vehicle washing;
- Mobile carpet, drape or furniture cleaning;
- Nurseries and greenhouses;
- Painting and coating;
- Pest control services;
- Pool and fountain cleaning;
- Portable sanitary services;
- Power washing services; and
- Retail or wholesale fueling.

- 4.3.1.4. All other “priority” commercial or industrial sites/sources tributary to an impaired water body segment, where the site/source generates pollutants for which the water body segment is impaired.
- 4.3.1.5. All other industrial and “priority” commercial sites/sources that the Permittee determines may contribute a significant pollutant load to the MS4 including those that the Permittee may have a history of past water quality problems.
- 4.3.2. The Permittee must target “priority” commercial sites in the Public Education and Outreach on storm water impacts minimum control measure. Education and outreach should be provided on an annual basis to “priority” commercial sites and should be consistent with Permit Part 4.2.1.
- 4.3.3. The Permittee shall require industrial facilities listed in the inventory included in Part 4.3.1.2. to select, install, implement, and maintain storm water control measures as necessary to minimize storm water pollution.
 - 4.3.3.1. The Permittee is required to notify industrial sites of any control measure requirements pertaining to their site and their responsibility to implement and comply with the requirements.
 - 4.3.3.2. The Permittee may need to require industrial facilities that discharge into impaired water bodies to implement additional controls as necessary to prevent the discharge of pollutants of concern.
 - 4.3.3.3. The Permittee shall prioritize industrial sites/sources on the basis of the potential for water quality impact using criteria such as pollutant sources on site, pollutants of concern, proximity to a water body, and violation history of the facility.
 - 4.3.3.3.1. The Permittee shall describe in its SWMP document the process for prioritizing facilities.
- 4.3.4. The Permittee shall conduct inspections of all industrial facilities at least once during this Permit term with the highest priority facilities receiving more frequent inspections.
 - 4.3.4.1. For facilities with no exposure of industrial activities to storm water, no inspections are required. However, the Permittee shall continue to track these facilities for significant change in the exposure of their operations to storm water, and verify every 5 years that the “no exposure” is still valid.
 - 4.3.4.2. All industrial facility inspections shall at a minimum:
 - Evaluate the facility’s compliance with this permit’s Part 4.3.3. requirement to select, design, install, and implement storm water control measures;
 - Conduct a visual observation for evidence of unauthorized discharges, illicit connections, and potential discharge of pollutants to storm water;

- Verify whether the facility is required to be authorized under the UPDES Multi-Sector General Permit (MSGP) for Storm Water Discharges Associated with Industrial Activities and whether the facility has in fact obtained such permit coverage;
- Evaluate the facility's compliance with any other relevant local storm water requirements;

4.3.4.3. At a minimum, the Permittee shall document the following for each inspection:

- The inspection date and time;
- The name(s) and signature(s) of the inspectors;
- Weather information and a description of any discharges occurring at the time of the inspection;
- Any previously unidentified discharges of pollutants from the site;
- Any control measures needing maintenance or repairs;
- Any failed control measures that need replacement;
- Any incidents of noncompliance observed; and
- Any additional control measures needed to comply with this permit's requirements.

4.3.4.4. Inspection findings shall be tracked to ensure inspections are conducted at a frequency consistent with the prioritization process required in Part 4.3.1.2.

4.3.5. The Permittee shall ensure that all necessary follow up inspections and enforcement activities are conducted as necessary to require implementation and maintenance of all storm water control measures.

4.3.6. The Permittee shall ensure that all staff whose primary job duties are implementing the industrial storm water program is trained annually, at a minimum, to conduct facility inspections. All new hires must be trained within **60 days** upon hire. The training shall cover what is required under this permit in terms of storm water control measures, the requirements of the Multi-Sector General Permit for Discharges Associated with Industrial Activities or other related local requirements, the Permittee's site inspection and documentation protocols, and enforcement procedures. The Permittee shall document and maintain records of the training provided and the staff in attendance

4.4. Sharing Responsibility

4.4.1. Implementation of one or more of the six minimum measures may be shared with another entity, or the entity may fully take over the measure. A Permittee may rely on another entity only if:

4.4.2. The other entity, in fact, implements the control measure;

4.4.3. The particular control measure, or component of that measure, is at least as stringent as the corresponding Permit requirement; and

- 4.4.4. The other entity agrees to implement the control measure through a written agreement. This obligation shall be maintained as part of the description given in the Permittee's SWMP document. If the other entity agrees to report on the minimum control measure, the Permittee shall supply the other entity with the reporting requirements contained in Part 5.4. of this Permit. If the other entity fails to implement the control measure, then the Permittee remains liable for any discharges due to any failure to implement the control measure;
- 4.4.5. The Permittee conducts training of the responsible entity on the Permit requirements and applicable standard operating procedures.

4.5. Reviewing and Updating Storm Water Management Programs

- 4.5.1. *Storm Water Management Program Review:* The Permittee shall conduct, at a minimum, an annual review of the SWMP document in conjunction with preparation of the annual report required in Part 5.5.
- 4.5.2. *Storm Water Management Program Update:* A Permittee may change the SWMP document during the life of the Permit in accordance with the following procedures:
 - 4.5.2.1. Changes adding components, controls, or requirements to the SWMP document may be made at any time upon written notification to the *Director*. Changes that reduce or replace any component, control, or requirement of the SWMP document is not authorized, unless it meets requirements outlined in Part 4.5.2.2.
 - 4.5.2.2. Changes replacing an ineffective or unfeasible BMP specifically identified in the SWMP document with an alternate BMP may be adopted at any time, provided the analysis is clearly outlined and subsequently approved by the *Director*.

An analysis shall include:
 - 4.5.2.2.1 An explanation of why the BMP is ineffective or infeasible,
 - 4.5.2.2.2 Expectations or report on the effectiveness of the replacement BMP, and
 - 4.5.2.2.3 An analysis of why the replacement BMP is expected to achieve the goals of the BMP to be replaced, or has achieved those goals.
- 4.5.3. Change requests or notifications shall be made in writing and signed in accordance with Part 6.8.
- 4.5.4. Change requests or notifications will receive confirmation and approval or denial in writing from the *Director*.
- 4.5.5. *Storm Water Management Program Updates required by the Director:* The *Director* may require changes to the SWMP as needed to:
 - 4.5.5.1. Address impacts on receiving water quality caused, or contributed to, by discharges from the MS4;

- 4.5.5.2. Include more stringent requirements necessary to comply with new Federal regulatory requirements; or
- 4.5.5.3. Include such other conditions deemed necessary by the *Director* to comply with the goals and requirements of the Clean Water Act.

5.0 Narrative Standard, Monitoring, Recordkeeping and Reporting

5.1. Narrative Standard

It shall be unlawful, and a violation of this Permit, for the Permittee to discharge or place any waste or other substance in such a way as will be or may become offensive such as unnatural deposits, floating debris, oil, scum or other nuisances such as color, odor or taste, or conditions which produce undesirable aquatic life or which produces objectionable tastes in edible aquatic organisms; or concentrations or combinations of substances which produce undesirable physiological responses in desirable resident fish, or other desirable aquatic life, or undesirable human health effects, as determined by bioassay or other tests performed in accordance with standard procedures.

5.2. General Monitoring and Sampling Requirements

- 5.2.1. *Wet Weather Monitoring:* The Permittee shall implement a wet weather monitoring plan that is appended to this Permit in Appendix III. The plan may be modified provided the modification (s) meets the requirements of this section and Part 1.5.4. This document shall include a narrative of the strategy and any necessary schedules required for storm even representative monitoring. The Permittee shall meet the objectives of the monitoring plan as listed below:
 - 5.2.1.1. Assess storm water impacts to in-stream water quality, hydrology, geomorphology, habitat, and biology;
 - 5.2.1.2. Provide data to estimate annual cumulative pollutant loadings from the MS4;
 - 5.2.1.3. Estimate event mean concentrations and pollutants in discharges from major outfalls;
 - 5.2.1.4. Identify and prioritize portions of the MS4 requiring additional controls, and;
 - 5.2.1.5. Identify water quality improvements or degradation.
- 5.2.2. The Permittee shall monitor representative outfalls and/or in stream monitoring locations to characterize the quality of storm water discharges from the MS4.
 - 5.2.2.1. The minimum wet weather monitoring to be conducted each year shall be a planned wet weather monitoring frequency of twice a year (spring and fall, subject to the occurrence of appropriate storm events). Wet weather monitoring events for each discharge shall be separated by at least 45 days. If the Permittee is not able to

accomplish the planned monitoring frequency the Permittee shall submit detailed reasons and weather data showing why it was not possible to the *Director*.

5.2.2.2. The Permittee may modify the sampling plan and submit the modified plan for approval by the *Director*. All modifications to the sampling plan shall be approved by the *Director*.

5.2.2.3. Each of the following parameters shall be monitored and analyzed:

- Biochemical Oxygen Demand (BOD₅) (mg/L)
- Total Suspended Solids (TSS) (mg/L)
- Total Dissolved Solids (TDS) (mg/L)
- Total Nitrogen (mg/L)
- Dissolved Nitrogen (mg/L)
- Total Kjeldahl Nitrogen (TKN) (mg/L)
- Total Phosphorus (mg/L)
- Dissolved Phosphorus (mg/L)
- Total Cadmium (ug/L)
- Total Copper (ug/L)
- Total Lead (ug/L)
- Total Zinc (ug/L)
- Total Selenium (ug/L)
- Total Mercury (ug/L)
- pH (S.U.)
- Total Hardness (Calc.)
- Oil and Grease (Report Visual Y/N)
- *E. coli* (No./100 mL)²

5.2.2.4. The following table contains the representative monitoring outfall descriptions:

OUTFALL	LOCATION	DESCRIPTION
JOR 8.32	The outfall is located at 900 South and Rio Grande St.	The present drainage basin consists of 248 acres. The land use in the basin is a mixed use of commercial (42 percent), residential (23 percent) and open space (35 percent). The basin is typical of the I-15 freeway corridor. The basin contains a portion of Liberty Park. The site was selected upstream from the Jordan River to minimize the backwater effect of the Jordan River. The pipe is a 60-inch RCP with a slope of 0.17 percent. The 900 South outfall is one of the largest in the City.
MIL 2.6	McClelland (1040 East 2650 South) and Forest Dale Golf Course	This location is an outfall of a 6 ft. by 4 ft. box culvert into a detention basin located in the Forest Dale Golf Course. The drainage basin above this point is low density residential typical of the east side of Salt Lake City. The drainage basin area is approximately 261 acres.

² *E. coli* is only required for Monitoring sites that discharge to the Jordan River and its tributaries. If a sample cannot be analyzed because of holding time constraints, this must be noted on the sampling summary sheet for that event.

LED 1.87	5500 West at Lee Drain	<p>This monitoring site is located on the Lee Drain at 5500 West. Lee Drain is a major open channel drainage ditch that drains the area west of Redwood Road between 2100 South and California Avenue. The basin consists of 950 acres of land zoned light industrial. There are eight major storm drains discharging to the Lee Drain. The area has several industrial park developments that are highly developed as well as several areas that are just starting to develop.</p> <p>Lee Drain is typical of the drainage system that drains the west side of Salt Lake City. The area uses a series of open ditches that also function as linear detention basins. A Corps of Engineers HEC-2 model run of a typical storm event shows that the hydrograph for the storm requires over 24 hours to pass because of the detention. The detention is created by undersized culverts along the channel that backwater and force channel detention to occur. This channel detention also contributes to improving storm water quality by allowing settlement of suspended solids and from biological uptake.</p>
----------	------------------------	---

- 5.2.2.5. Alternate representative outfalls may be substituted for just cause during the term of the Permit. Alternate wet weather monitoring locations may not be used until approved by the *Director*.
- 5.2.2.6. Sample Type, Collection, and Analysis:
- 5.2.2.6.1 For discharges from holding ponds or other impoundments with a retention period greater than 24 hours, (estimated by dividing the volume of the detention pond by the estimated volume of water discharged during the 24 hours previous to the time that the sample is collected) a minimum of one grab sample may be taken.
- 5.2.2.6.2 Data shall be reported for both a grab sample during the first 30 minutes of the discharge and a flow weighted composite sample of the entire event or, at a minimum, the first three hours of discharge (if the collection of a grab sample during the first thirty minutes is impracticable, a grab sample can be taken during the first hour of the discharge, and the discharger shall submit with the monitoring report a description of why a grab sample during the first thirty minutes was impracticable). Grab samples only must be collected and analyzed for the determination of pH, cyanide, oil and grease, and volatile organics (if the Permittee chooses).
- 5.2.2.6.3 All such samples shall be collected from the discharge resulting from a storm event that is greater than 0.2 inches of precipitation within a three hour period that occurs atleast 72 hours from the previously measurable (greater than 0.1 inch rainfall) storm event. Composite samples may be taken with a continuous sampler or as a combination of a minimum of three sample aliquots taken in each hour of discharge for the entire discharge or for the first three hours of the discharge, with each aliquot being separated by a minimum period of fifteen minutes.
- 5.2.2.6.4 Analysis and collection of samples shall be done in accordance with the methods specified at 40 CFR Part 136. Where an approved Part 136 method does not exist, any available method may be used.

- 5.2.2.7. *Storm Event Data:* Quantitative data shall be collected to estimate pollutant loadings and event mean concentrations for each parameter sampled. In addition to the parameters listed in *Part III.B.1.a.*, the Permittee shall maintain records of the date and duration (in hours) of the storm event(s) sampled; rainfall measurements or estimates (in inches) of the storm event which generated the sampled runoff; the duration between the storm event sampled and the end of the previous measurable (greater than 0.2 inch rainfall) storm event; and an estimate of the total volume (in gallons) of the discharge sampled.
- 5.2.2.8. *Sampling Waiver:* When a discharger is unable to collect samples due to adverse climatic conditions, the discharger must submit in lieu of sampling data a description of why samples could not be collected, including available documentation of climatic conditions causing the missed sampling. Adverse climatic conditions which may prohibit the collection of samples includes weather conditions that create dangerous conditions for personnel (such as local flooding, high winds, hurricane, tornadoes, electrical storms, etc.) or otherwise make the collection of a sample impracticable (drought, extended frozen conditions, etc.).
- 5.2.3. *Dry Weather Screening:* The Permittee shall continue its dry weather screening efforts to detect the presence of illicit connections and improper discharges to the MS4. All outfalls of the MS4 must be screened at least once during the permit term and additional priority areas must be screened according to the schedule set forth in Permit Part 4.2.3.3.1 and 4.2.3.3.2.
- 5.2.3.1. Screening methodology may be developed and/or modified based on experience gained during actual field screening activities and need not conform to the protocol at 40 CFR 122.26(d)(1)(iv)(D).

5.3. Record keeping

- 5.3.1. The Permittee shall keep all supplementary documents associated with this Permit (e.g., Storm Water Management Program (SWMP) document, SWMP Implementation Schedule, wet weather monitoring plan) current and up to date to ensure the purpose and objectives of the required document are achieved.
- 5.3.2. All modifications to supplementary documents shall be submitted to the *Director* in accordance with Parts 4.5. and 6.8.
- 5.3.3. The *Director* may at any time make a written determination that parts or all of the supplementary documents are not in compliance with this Permit. If such a determination is made the Permittee must make modifications to these parts within a time frame specified by the *Director*.
- 5.3.4. The Permittee shall retain all required plans, records of all programs, records of all monitoring information, copies of all reports required by this Permit, and records of all other data required by or used to demonstrate compliance with this Permit, for at least five years. This period may be explicitly modified by alternative provisions of this Permit or extended by request of the *Director* at any time.

- 5.3.5. The Permittee shall make records, including the Application and the SWMP document, available to the public if requested.

5.4. Reporting

- 5.4.1. The Permittee shall submit an Annual Report to the *Director* by October 1 for thereporting period of July 1 to June 30 of each year of the Permit term.
- 5.4.2. The report may be submitted using the report form provided on the Division's website or one that the Permittee has designed to meet their needs, as long as itcontains the minimum information in the provided form.
- 5.4.3. The Permittee shall sign and certify the annual report in accordance with Part 6.8.
- 5.4.4. Signed copies of the Annual Report and all other reports required herein, must besubmitted directly to the DWQ electronic document system at:
<https://deq.utah.gov/water-quality/water-quality-electronic-submissions>.
- 5.4.5. The Permittee is required to submit a comprehensive wet weather monitoring report, including historical data, identified trends, and conclusions with their renewal application 180 prior to permit expiration, as required in permit part 2.0.

5.5. Legal Authority

The Permittee shall ensure legal authority exists to control discharges to and from those portions the MS4 over which it has jurisdiction. This legal authority may be a combination of statute, ordinance, Permit, contract, order or inter-jurisdictional agreements with other municipalities with existing legal authority to:

- 5.5.1. Control the contribution of pollutants to the MS4 by storm water discharges associated with industrial activity and the quality of storm water discharged from sites of industrial activity (including construction activity);
- 5.5.2. Effectively prohibit illicit discharges through ordinance, or other regulatory mechanism, into the MS4 and shall be able to implement appropriate enforcement procedures and actions;
- 5.5.3. Control the discharge of spills and the dumping or disposal of materials other than storm water into the MS4;
- 5.5.4. Control through interagency agreements among other municipalities the contribution of pollutants from one portion of the MS4 to another;
- 5.5.5. Require compliance with conditions in ordinances, permits, contract or orders; and
- 5.5.6. Conduct all inspection, surveillance and monitoring activities and procedures necessary to determine compliance with conditions in this Permit.

6.0 Standard Permit Conditions

6.1. Duty to Comply

The Permittee shall comply with all conditions of this Permit. Any Permit noncompliance constitutes a violation of the *Act* and is grounds for enforcement action; for Permit termination, revocation and reissuance, or modification; or for denial of a Permit renewal application. The Permittee shall give advance notice to the *Director* of any planned changes in the Permitted facility or activity, which may result in noncompliance with Permit requirements.

6.2. Penalties for Violations of Permit Conditions

The *Act* provides that any person who violates a Permit condition implementing provisions of the *Act* is subject to a civil penalty not to exceed \$10,000 per day of such violation. Any person who willfully or negligently violates Permit conditions or the *Act* is subject to a fine not exceeding \$25,000 per day of violation. Any person convicted under *UCA 19-5-115(2)* a second time shall be punished by a fine not exceeding \$50,000 per day.

6.3. Duty to Reapply

If the Permittee wishes to continue an activity regulated by this Permit after the expiration date of this Permit, the Permittee must apply for and obtain a new Permit. The application shall be submitted at least **180 days** before the expiration date of this Permit. Continuation of expiring Permits shall be governed by regulations promulgated at *UAC R317-8-5* and any subsequent amendments.

6.4. Need to Halt or Reduce Activity not a Defense

It shall not be a defense for a Permittee in an enforcement action that it would have been necessary to halt or reduce the Permitted activity in order to maintain compliance with the conditions of this Permit.

6.5. Duty to Mitigate

The Permittee shall take all reasonable steps to minimize or prevent any discharge in violation of this Permit, which has a reasonable likelihood of adversely affecting human health or the environment.

6.6. Duty to Provide Information

The Permittee shall furnish to the *Director*, within a time specified by the *Director*, any information which the *Director* may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this Permit, or to determine compliance with this Permit.

The Permittee shall also furnish to the *Director*, upon request, copies of records required to be kept by this Permit.

6.7. Other Information

When the Permittee becomes aware that it failed to submit any relevant facts in a Permit application, or submitted incorrect information in a Permit application or any report to the *Director*, it shall promptly submit such facts or information.

6.8. Signatory Requirements

All Applications, storm water management programs, storm water pollution prevention plans, reports, certifications or information either submitted to the *Director* or that this Permit requires to be maintained by the Permittee, shall be signed, dated and certified as follows:

- 6.8.1. All Permit applications shall be signed by either a principal executive officer or ranking elected official.
- 6.8.2. All reports required by the Permit and other information requested by the Division shall be signed by a person described above or by a duly authorized representative of that person. A person is a duly authorized representative only if:
 - 6.8.2.1. The authorization is made in writing by a person described above and submitted to the *Director*, and,
 - 6.8.2.2. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility, such as the position of plant manager, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters. A duly authorized representative may thus be either a named individual or any individual occupying a named position.
 - 6.8.2.3. Changes to authorization. If an authorization under *Part 6.8.2.* is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of *Part 6.8.2.* shall be submitted to the Division prior to or together with any reports, information, or applications to be signed by an authorized representative.
- 6.8.3. *Certification.* Any person signing documents under this Part shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gathered and evaluated the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware

that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

6.9. Availability of Reports

Except for data determined to be confidential under the Government Records Access and Management Act (*see* particularly Utah Code Ann. § 63-2-309) and Utah Code Ann. § 19-1-3-6, all reports prepared in accordance with the terms of this Permit shall be available for public inspection at the office of the Division. As required by the *Act*, Permit applications, Permits and effluent data shall not be considered confidential.

6.10. Penalties for Falsification of Reports

The *Act* provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this Permit, including monitoring reports or reports of compliance or noncompliance shall, upon conviction be punished by a fine of not more than \$10,000.00 per violation, or by imprisonment for not more than six months per violation, or by both. Utah Code Ann. § 19-5-115(4)

6.11. Penalties for Tampering

The *Act* provides that any person who falsifies, tampers with, or knowingly renders inaccurate, any monitoring device or method required to be maintained under this Permit shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than six months per violation, or by both.

6.12. Oil and Hazardous Substance Liability

Nothing in this Permit shall be construed to preclude the institution of any legal action or relieve the Permittee from any responsibilities, liabilities, or penalties to which the Permittee is or may be subject under the "*Act*".

6.13. Property Rights

The issuance of this Permit does not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of Federal, State or Local laws or regulations.

6.14. Severability

The provisions of this Permit are severable, and if any provision of this Permit, or the application of any provision of this Permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of this Permit shall not be affected thereby.

6.15. Requiring a Different Permit

The *Director* may require the Permittee authorized by this Permit to obtain another *UPDES* Permit. The *Director* may require the Permittee authorized to discharge under this Permit to apply for another *UPDES* Permit only if the Permittee has been notified in writing that a Permit application is required. This notice shall include a brief statement of the reasons for this decision,

an application form (as necessary), a statement setting a deadline for the Permittee to file the application, and a statement that on the effective date of the municipal *UPDES* Permit, coverage under this Permit shall automatically terminate. Permit applications shall be submitted to the address of the *Division of Water Quality* shown in *Part 5.5.* of this Permit. The *Director* may grant additional time to submit the application upon request of the applicant. If the municipality fails to submit in a timely manner a municipal *UPDES* Permit application as required by the *Director*, then the applicability of this Permit to the Permittee is automatically terminated at the end of the day specified for application submittal.

6.16. State/Federal Laws

Nothing in this Permit shall be construed to preclude the institution of any legal action or relieve the Permittee from any responsibilities, liabilities, or penalties established pursuant to any applicable State law or regulation under authority preserved by *Utah Code § 19-5-117* and *Section 510* of the *Clean Water Act* or any applicable Federal or State transportation regulations, such as but not limited to the Department of Transportation regulations.

6.17. Proper Operation and Maintenance

The Permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the Permittee to achieve compliance with the conditions of this Permit and with the requirements of the SWMP. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. Proper operation and maintenance requires the operation of backup or auxiliary facilities or similar systems, installed by the Permittee only when necessary to achieve compliance with the conditions of the Permit.

6.18. Monitoring and Records

- 6.18.1. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity.
- 6.18.2. The Permittee shall retain records of all monitoring information including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of the reports required by this Permit, and records of all data used to complete the application for this Permit, for a period of at least five years from the date of the sample, measurement, report or application. This period may be extended by request of the *Director* at any time.
- 6.18.3. Records of monitoring information shall include:
 - 6.18.3.1 The date, exact place, and time of sampling or measurements;
 - 6.18.3.2 The name(s) of the individual(s) who performed the sampling or measurements;
 - 6.18.3.3 The date(s) and time(s) analyses were performed;
 - 6.18.3.4 The name(s) of the individual(s) who performed the analyses;
 - 6.18.3.5 The analytical techniques or methods used; and

6.18.3.6 The results of such analyses.

6.19. Monitoring Procedures

Monitoring shall be conducted according to test procedures approved under *Utah Administrative Code ("UAC") R317-2-10*, unless other test procedures have been specified in this Permit.

6.20. Inspection and Entry

The Permittee shall allow the *Director* or an authorized representative, upon the presentation of credentials and other documents as may be required by law, to:

- 6.20.1. Enter upon the Permittee's premises where a regulated facility or activity is located or conducted or where records shall be kept under the conditions of this Permit;
- 6.20.2. Have access to and copy at reasonable times, any records that shall be kept under the conditions of this Permit;
- 6.20.3. Inspect at reasonable times any facilities or equipment (including monitoring and control equipment); and
- 6.20.4. Sample or monitor at reasonable times, for the purposes of assuring Permit compliance or as otherwise authorized by law, any substances or parameters at any location.

6.21. Permit Actions

This Permit may be modified, revoked and reissued, or terminated for cause. The filing of a request by the Permittee for a Permit modification, revocation and re-issuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any Permit condition.

6.22. Storm Water-Reopener Provision

At any time during the duration (life) of this Permit, this Permit may be reopened and modified (following proper administrative procedures) as per *UAC R317.8*, to include, any applicable storm water provisions and requirements, a storm water pollution prevention plan, a compliance schedule, a compliance date, monitoring and/or reporting requirements, or any other conditions related to the control of storm water discharges to waters of the state.

7.0 Definitions

Definitions related to this Permit and MS4 permitting.

- 7.1. "40 CFR" refers to Title 40 of the Code of Federal Regulations, which is the codification of the general and permanent rules published in the Federal Register by the executive departments and agencies of the Federal government.
- 7.2. "Act" means the *Utah Water Quality Act*.
- 7.3. "Analytical monitoring" refers to monitoring of waterbodies (streams, ponds, lakes, etc.) or of storm water, according to UAC R317-2-10 and 40 CFR 136 "Guidelines Establishing Test Procedures for the Analysis of Pollutants," or to State or Federally established protocols for biomonitoring or stream bioassessments.
- 7.4. "Beneficial Uses" means uses of the Waters of the State, which include but are not limited to: domestic, agricultural, industrial, recreational, and other legitimate beneficial uses.
- 7.5. "Best Management Practices" (BMPs) means schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to prevent or reduce the pollution of Waters of the State. BMPs also include treatment requirements, operating procedures, and practices to control facility site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage.
- 7.6. "CWA" means *The Clean Water Act of 1987*, formerly referred to as the Federal Water Pollution Control Act.
- 7.7. "Permittee" means Salt Lake City.
- 7.8. "Control Measure" refers to any Best Management Practice or other method used to prevent or reduce the discharge of pollutants to Waters of the State.
- 7.9. "Common plan of development or sale" means one plan for development or sale, separate parts of which are related by any announcement, piece of documentation (including a sign, public notice or hearing, sales pitch, advertisement, drawing, plat, blueprint, contract, Permit application, zoning request, computer design, etc.), physical demarcation (including contracts) that identify the scope of the project. A plan may still be a common plan of development or sale even if it is taking place in separate stages or phases, is planned in combination with other construction activities, or is implemented by different owners or operators.
- 7.10. "Developed site" means a parcel or property that was previously in commercial, industrial, institutional, governmental, or residential use. A parcel that was previously in an agricultural use would not be considered to be a developed site.
- 7.11. "Director" means the director of the Utah Division of Water Quality, otherwise known as the Executive Secretary of the Utah Water Quality Board.
- 7.12. "Division" means the Utah Division of Water Quality.
- 7.13. "Discharge" for the purpose of this Permit, unless indicated otherwise, refers to discharges from the Municipal Separate Storm Sewer System (MS4).

- 7.14. "Dry weather screening" is monitoring done in the absence of storm events to discharges representing, as much as possible, the entire storm drainage system for the purpose of obtaining information about illicit connections and improper dumping.
- 7.15. "Electronic site inspection" means geo-located and time-stamped photos taken, evaluated, and submitted electronically by the applicant to the municipal system.
- 7.16. "Escalating enforcement procedures" refers to a variety of enforcement actions in order to apply as necessary for the severity of the violation and/or the recalcitrance of the violator.
- 7.17. "Entity" means a governmental body or a public or private organization.
- 7.18. "EPA" means the United States Environmental Protection Agency.
- 7.19. "General Permit" means a Permit which covers multiple dischargers of a point source category within a designated geographical area, in lieu of individual Permits being issued to each discharger.
- 7.20. "Ground water" means water in a saturated zone or stratum beneath the surface of the land or below a surface water body.
- 7.21. "High quality waters" means any water, where, for a particular pollutant or pollutant parameter, the water quality exceeds that quality necessary to support the existing or designated uses, or which supports an exceptional use.
- 7.22. "Illicit connection" means any man-made conveyance connecting an illicit discharge directly to a municipal separate storm sewer.
- 7.23. "Illicit discharge" means any discharge to a municipal separate storm sewer that is not composed entirely of storm water except discharges pursuant to a UPDES Permit (other than the UPDES Permit for discharges from the municipal separate storm sewer) or to Waters of the State.
- 7.24. "Impaired waters" means any segment of surface waters that has been identified by the Division as failing to support one or more of its designated uses. The *Director* periodically compiles a list of such waters known as the 303(d) List.
- 7.25. "Large MS4" *Large municipal separate storm sewer system* means all municipal separate storm sewers that are located in an incorporated place with a population of 250,000 or more as determined by the current Decennial Census by the Bureau of the Census.
- 7.26. "Low Impact Development" (LID) is an approach to land development (or re-development) that works with nature to more closely mimic pre-development hydrologic functions. LID employs principles such as preserving and recreating natural landscape features, minimizing effective imperviousness to create functional and appealing site drainage that treat storm water as a resource rather than a waste product. There are many practices that have been used to adhere to these principles such as bioretention facilities, rain gardens, vegetated rooftops, rain barrels, and permeable pavements.
- 7.27. "MS4" is an acronym for "municipal separate storm sewer system".

- 7.28. "Maximum Extent Practicable" (MEP) is the technology-based discharge standard for Municipal Separate Storm Sewer Systems established by paragraph 402(p)(3)(B)(iii) of the Federal Clean Water Act (CWA), which reads as follows: "Permits for discharges from municipal storm sewers shall require controls to reduce the discharge of pollutants to the maximum extent practicable, including management practices, control techniques, and system, design, and engineering methods, and other such provisions as the Administrator or the State determines appropriate for the control of such pollutants."
- 7.29. "Medium MS4" *Medium municipal separate storm sewer system* means all municipal separate storm sewers that are located in an incorporated place with a population of 100,000 or more but less than 250,000, as determined by the 1990 Decennial Census by the Bureau of the Census
- 7.30. "Monitoring" refers to tracking or measuring activities, progress, results, etc.
- 7.31. "Municipal separate storm sewer system" means a conveyance or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains) pursuant to paragraphs R317-8-1.6(4), (7), & (14), or designated under UAC R317-8-11.3(6)(a):
- that is owned or operated by a state, city, town, county, district, association, or other public body (created by or pursuant to State Law) having jurisdiction over disposal of wastes, storm water, or other wastes, including special districts under State Law such as a sewer district, flood control district or drainage district, or similar entity, or a designated and approved management agency under section 208 of the CWA that discharges to Waters of the State;
- that is designed or used for collecting or conveying storm water;
- which is not a combined sewer; and
- which is not part of a Publicly Owned Treatment Works (POTW) as defined in 40 CFR 122.2.
- 7.32. "NOI" is an acronym for "Notice of Intent" to be covered by a Permit and is the mechanism used to apply for coverage under the UPDES Construction General Permit.
- 7.33. "Non-analytical monitoring" refers to monitoring for pollutants by means other than UAC R317-2-10 and 40 CFR 136, such as visually or by qualitative tools that provide comparative or rough estimates.
- 7.34. "Operator" is the person or entity responsible for the operation and maintenance of the MS4.
- 7.35. "Outfall" means a point source as defined by UAC R317-8-1.5(34) at the point where a municipal separate storm sewer discharges to Waters of the State and does not include open conveyances connecting two municipal separate storm sewers, or pipes, tunnels or other conveyances which connect segments of the same stream or other Waters of the State and are used to convey waters of the State.
- 7.36. "Phase II areas" means areas regulated under UPDES storm water regulations encompassed by Small MS4's (see definition 7.39.).

- 7.37. "Priority construction site" means a construction site that has potential to threaten water quality when considering the following factors: soil erosion potential; site slope; project size and type; sensitivity of receiving waterbodies; proximity to receiving waterbodies; non-storm water discharges and past record of non-compliance by the operators of the construction site.
- 7.38. "Redevelopment" is the replacement or improvement of impervious surfaces on a developed site.
- 7.39. "Runoff" is water that travels across the land surface, or laterally through the ground near the land surface, and discharges to water bodies either directly or through a collection and conveyance system. Runoff includes storm water and water from other sources that travels across the land surface.
- 7.40. "SWMP" is an acronym for storm water management program. The SWMP document is the written plan that is used to describe the various control measures and activities the Permittee will undertake to implement the storm water management plan.
- 7.41. "SWPPP" is an acronym for storm water pollution prevention plan.
- 7.42. "Small municipal separate storm sewer system" is any MS4 not already covered by the Phase I program as a medium or large MS4. The Phase II Rule automatically covers on a nationwide basis all Small MS4s located in "urbanized areas" (UAs) as defined by the Bureau of the Census (unless waived by the UPDES Permitting authority), and on a case-by-case basis those Small MS4s located outside of UAs that the UPDES Permitting authority designates.

This term includes systems similar to separate storm sewer systems in municipalities, such as systems at military bases, large hospital or prison complexes, and highways and other thoroughfares. The term does not include separate storm sewers in very discrete areas, such as individual buildings.

- 7.43. "SOP" is an acronym for standard operating procedure which is a set of written instructions that document a routine or repetitive activity. For the purpose of this Permit, SOPs should emphasize pollution control measures to protect water quality.
- 7.44. "Storm water" means storm water runoff, snowmelt runoff, and surface runoff and drainage.
- 7.45. "Storm water discharge associated with industrial activity" means the discharge from any conveyance which is used for collecting and conveying storm water and which is directly related to manufacturing, processing or raw materials storage areas at an industrial plant. The term does not include discharges from facilities or activities excluded from the *UPDES* program under *UAC R317-8*. For the categories of industries identified in subparagraphs a. through j. of this subsection, the term includes, but is not limited to, storm water discharges from industrial plant yards; immediate access roads and rail lines used or traveled by carriers of raw materials, manufactured products, waste material, or by-products used or created by the facility; material handling sites; refuse sites; sites used for the application or disposal of process waste waters (as defined at *40 CFR 401*); sites used for the storage and maintenance of material handling equipment; sites used for residual treatment, storage, or disposal; shipping and receiving areas; manufacturing buildings; storage areas (including tank farms) for raw materials, and intermediate and finished products; and areas where industrial activity has taken place in the past and significant materials remain and are exposed to storm water. For the categories of industries identified in subparagraph k., the term includes only storm water discharges from all areas listed in the previous sentence (except access roads) where material handling equipment or activities, raw materials, intermediate products, final products, waste materials, by-products, or industrial machinery are exposed to storm water. For the purposes of this paragraph, material handling activities include the: storage, loading and unloading, transportation, or conveyance of any raw material, intermediate product, finished product, by-product or waste product. The term excludes areas located on plant lands separate

from the plant's industrial activities, such as office buildings and accompanying parking lots as long as the drainage from the excluded areas is not mixed with storm water drained from the above described areas. Industrial facilities (including industrial facilities that are Federally or municipally owned or operated that meet the description of the facilities listed in *Part I.A.27.a.-k*, of this permit) include those facilities designated under the provisions of *UAC R317-8-3.8(1)(a)5*. The following categories of facilities are considered to be engaging in "industrial activity" for purposes of this subsection:

- (1) Facilities subject to storm water effluent limitations guidelines, new source performance standards, or toxic pollutant effluent standards under *40 CFR N* (except facilities with toxic pollutant effluent standards which are exempted under paragraph k. of this subsection);
- (2) Facilities classified as *Standard Industrial Classifications (SIC)* 24 (except 2434), 26 (except 265 and 267), 28, 29, 311, 32, 33, 3441, 373;
- (3) Facilities classified as *SIC* 10 through 14 (mineral industry) including active or inactive mining operations (except for areas of coal mining operations no longer meeting the definition of a reclamation area under *40 CFR 434.11(l)* because the performance bond issued to the facility by the appropriate SMCRA authority has been released, or except for areas of non-coal mining operations which have been released from applicable State or Federal reclamation requirements after December 17, 1990) and oil and gas exploration, production, processing, or treatment operations, or transmission facilities that discharge storm water contaminated by contact with or that has come into contact with, any overburden, raw material, intermediate products, finished products, byproducts or waste products located on the site of such operations; inactive mining operations are mining sites that are not being actively mined, but which have an identifiable owner/operator;
- (4) Hazardous waste treatment, storage, or disposal facilities, including those that are operating under interim status or a permit under *Subtitle C* of *RCRA*;
- (5) Landfills, land application sites, and open dumps that have received any industrial wastes (waste that is received from any of the facilities described under this subsection) including those that are subject to regulation under *Subtitle D* of *RCRA*;
- (6) Facilities involved in the recycling of materials, including metal scrapyards, battery reclaimers, salvage yards, and automobile junkyards, including but limited to those classified as *SIC* 5015 and 5093;
- (7) Steam electric power generating facilities, including coal handling sites;
- (8) Transportation facilities classified as *SIC* 40, 41, 42, 44, 45, and 5171 which have vehicle maintenance shops, equipment cleaning operations, or airport deicing operations. Only those portions of the facility that are either involved in vehicle maintenance (including vehicle rehabilitation, mechanical repairs, painting, fueling, and lubrication), equipment cleaning operations, airport deicing operations, or which are otherwise identified under paragraphs a. through g. or i. through k. of this subsection are associated with industrial activity;

- (9) Treatment works treating domestic sewage or any other sewage sludge or wastewater treatment device or system, used in the storage treatment, recycling, and reclamation of municipal or domestic sewage, including land dedicated to the disposal of sewage sludge that are located within the confines of the facility, with a design flow of 1.0 mgd or more, or required to have an approved pretreatment program under *40 CFR 403*. Not included are farm lands, domestic gardens or lands used for sludge management where sludge is beneficially reused and which are not physically located in the confines of the facility, or areas that are in compliance with *40 CFR 503*;
 - (10) Construction activity including clearing, grading and excavation activities except: operations that result in the disturbance of less than five acres of total land area which are not part of a larger common plan of development or sale;
 - (11) Facilities under *SIC 20, 21, 22, 23, 2434, 25, 265, 267, 27, 283, 30, 31 (except 311), 34 (except 3441), 35, 36, 37 (except 373), 38, 39, 4221-25, (and which are not otherwise included within categories a. through j.)*
- 7.46. “Storm water management program” means a set of measurable goals, actions, and activities designed to reduce the discharge of pollutants from the Small MS4 to the maximum extent practicable and to protect water quality.
- 7.47. “TMDL” is an acronym for “Total Maximum Daily Load” and in this Permit refers to a study that: 1) quantifies the amount of a pollutant in a stream; 2) identifies the sources of the pollutant; and, 3) recommends regulatory or other actions that may need to be taken in order for the impaired waterbody to meet water quality standards.
- 7.48. “Urbanized area” is a land area comprising one or more places and the adjacent densely settled surrounding area that together have a residential population of at least 50,000 and an overall population density of at least 1,000 people per square mile.
- 7.49. “Waters of the State” means all streams, lakes, ponds, marshes, water-courses, waterways, wells, springs, irrigation systems, drainage systems, and all other bodies or accumulations of water, surface and underground, natural or artificial, public or private which are contained within, flow through, or border upon this state or any portion thereof, except bodies of water confined to and retained within the limits of private property, and which do not develop into or constitute a nuisance, or a public health hazard, or a menace to fish and wildlife which shall not be considered to be “Waters of the State” under this definition (“UAC” R317-1-1.32).